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# ***ANNUAL STATISTICAL REPORT ON CHILD WELFARE***

1964



DEPARTMENT OF CHILDREN AND FAMILY SERVICES  
Donald Brieland, Ph.D., Director



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ANNUAL STATISTICAL REPORT  
ON CHILD WELFARE/  
FISCAL YEAR 1964



Issued April, 1965


Division of Planning, Research and Statistics

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## INTRODUCTION

The fiscal year ending June 30, 1964 has been a year of transition and organization for the Department of Children and Family Services.

Governor Kerner signed the bills creating the Department of Children and Family Services on June 4, 1963. This Department was created effective January 1, 1964 to administer child welfare and specialized education and rehabilitation services to children and adults.

Statistical reporting therefore operated the first half of the year under the Department of Mental Health before becoming a part of the Division of Planning, Research and Statistics of the new Department. The statistical reporting procedures and definitions for the Division of Child Welfare remained the same throughout the year. Although the last six months' statistical reports were in many ways influenced, probably unconsciously, by the changes in program and philosophy of the new Department.

The legislation creating the new Department primarily affected the Child Welfare program. The major provisions which, as abstracted from the law, extended and modified the previous program are:

The term "child welfare services" means public social services which supplement or substitute for parental care and supervision for the purpose of: (1) preventing or remedying or assisting in the solution of problems which may result in the neglect, abuse or exploitation of children; (2) protecting and caring for homeless, dependent or neglected children; (3) protecting and promoting the welfare of children, including the strengthening of their own families and counseling of family members; (4) providing adequate care of children away from their homes, where needed, in foster family homes or day care or other child care facilities; or (5) providing counseling for mentally retarded, physically and socially handicapped children and their parents when not otherwise available.

The Department shall establish, maintain, and extend tax-supported child welfare services throughout the state, and seek to improve voluntary services to the end that services and care shall be available on an equal basis throughout the State to children requiring such services.



The Department shall establish rules and regulations concerning its operating of programs established to meet these purposes, including but not limited to adoption, foster care, family counseling, protective services, services to unwed mothers, homemaking services, return of runaway children and interstate services.

The Department shall accept children for care and service upon commitment under provisions of the "Family Court Act" or through a voluntary placement agreement with the parent or guardian.

It is not the intent of the law that the Department shall be the single agency to provide services to all families and children who need them. The Department and other public and voluntary agencies have complementary roles, with the common denominator of service to children.

To administer the services provided by the Division of Child Welfare, of the Department of Children and Family Services, the State of Illinois is divided into seven geographical regions by the grouping of selected contiguous counties. Each region has a regional administrative office and branch or county offices to facilitate the use of child welfare services by the public.

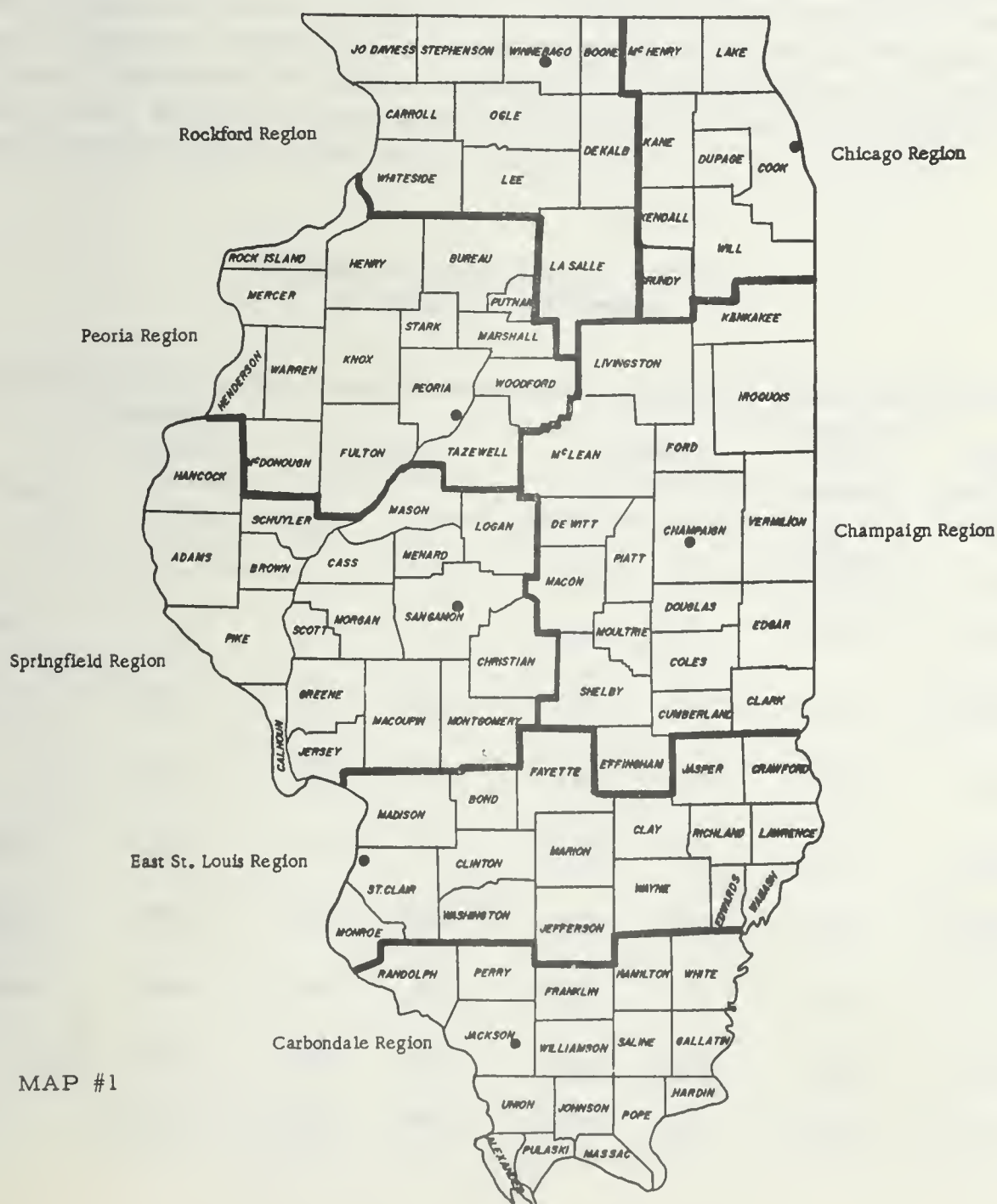
The Division of Child Welfare now has approximately 4,500 children under care or receiving service, and also is serving an additional 45,000 children indirectly through its licensing of child care facilities operated under various auspices. Its major service problem involves the placement of children in foster homes or in institutions. It also carries on a limited adoption program, provides help to minor unmarried mothers and gives limited protective service. New legislation also authorized the expenditure of state funds to purchase or operate day care service, to train and place homemakers or to provide counseling for children living in their own homes especially in the case of the mentally retarded. The philosophy of the Illinois Child Welfare Program stresses the role of the private agencies. The purchase of care from private agencies, including day care centers, is being encouraged. Federal Child Welfare funds earmarked for the development of day care service have become available. These grants to Illinois provide day care for children, especially for those children who might otherwise require full time placement outside their homes.



This report on Child Welfare Services is divided into three sections: Section I is concerned with the family and the children accepted for care and service by the Division of Child Welfare. Section II is concerned with the children accepted for care and service by the Licensed Child Welfare Agencies and Institutions, and Section III is a summary and discussion of the overall picture of Child Welfare Services in Illinois.

## REGIONAL MAP

June 30, 1964





## SECTION I

## Division of Child Welfare

## DIRECT SERVICES TO CHILDREN

The actual number of children served in the Division of Child Welfare for direct care or service was 6,191 during the fiscal year ending June 30, 1964. As stated, every family with children under 18 years of age which requests or is referred for help with problems that affect the welfare of their children adversely, is eligible for service from the Division. However, realistically, service may be available unequally at a given time, depending on staff, geographical distributions of applicant families, other service demands on the local office and the availability of service from private or other public agencies.

CHILDREN RECEIVING CARE OR SERVICE  
BY REGION OF SUPERVISION

Table 1.

Region	Number of children receiving service 7/1/63	Admissions		Separations		Number of children receiving service 6/30/64	Total under care during year
		New or reopened	Transfers	Discharged	Transferred		
		1	3	4	5	6 = 1 + 2 + 3 - 4 - 5	7 = 6 + 4
Rockford	735	223	21	220	188	571	791
Chicago	855	555	171	533	31	1,017	1,550
Peoria	612	241	44	167	175	555	722
Springfield	446	277	81	162	40	602	764
Champaign	523	322	194	168	85	786	954
Carbondale	405	164	22	182	78	331	513
East St. Louis	530	303	147	267	83	630	897
Total	4,106	2,085	680	1,699	680	4,492	6,191

## WHO WERE THE 6,191 CHILDREN SERVED ?

The 6,191 children served during the year had been accepted for care and service over a period of more than ten years. 2,085 children were admitted during the fiscal year 1964 and 4,106 admitted in the years previous to July, 1963.

Veteran's children accounted for 3,051 or approximately one half of the number served during the year.

CHILDREN SERVED, BY VETERAN'S STATUS, FOR  
SELECTED TIME PERIODS DURING YEAR

Table 2.

Veteran's status	Quarters				Total year
	July- September	October- December	January- March	April- June	
Veteran's children	2,634	2,646	2,691	2,656	3,051
Non-veteran's children	1,992	1,911	2,025	2,241	3,140
Total	4,626	4,557	4,716	4,897	6,191

There were 8.8 percent more boys served than girls and about 11 percent of the total number were non-whites. The number of non-white children served can be better understood with the discussion of the children cared for by the Private and Public Licensed Agencies in Section II.

CHILDREN RECEIVING CARE AND SERVICE DURING THE  
YEAR, BY SEX, RACE AND TYPE OF CASE

Table 3.

Sex and race	Total	Type of case				
		Veteran's Children	Interstate Children	Unmarried Mothers	County Children	General Service Children
Boys	3,370	1,709	141	-	200	1,320
White	2,995	1,566	115	-	182	1,132
Non-white	375	143	26	-	18	188
Girls	2,821	1,342	150	171	181	977
White	2,497	1,255	115	146	169	812
Non-white	324	87	35	25	12	165
Total	6,191	3,051	291	171	381	2,297
Percent	100.0	49.3	4.7	2.8	6.1	37.1



Because of the legal requirements and the responsibilities of the Division the caseload of the children receiving care or service is divided into types of cases, the term used for each type of case is definitive of a group of cases and indicative of a particular service.

A Veteran's Child is a child under eighteen years of age whose natural or adoptive father or mother served in the armed forces of the United States and who is in indigent circumstances by reasons of dependence or neglect of any cause whatsoever. The family shall be a resident of Illinois for a period of one year.

An Interstate Placement Child is a child placed in Illinois by an agency of another state or foreign country, under direct supervision of the Division of Child Welfare. This includes children placed in foster homes or with parents or relatives.

An Unwed Mother is a pregnant female under 21 years of age who is unmarried, or, if married, was impregnated by an individual other than her husband.

A County Child is a dependent or neglected child for whom service or care is provided at the individual request of a County Court (Family Court) or through agreement with the Court that the Division of Child Welfare will serve such children and their families in the county of application of the parents or other referral from any other individual.

A General Service Child is a child to whom none of the four types of cases already defined are applicable. This group includes children with special need for whom the Department has assumed responsibility for service because such service is not available to them through statutory provisions or by voluntary agency function.

As shown in Table 3, General Services cases accounted for about one-third of the cases served, with the remainder or 843 cases divided into the categories of County Cases, Interstate Placements, and Unwed Mothers.

The total children served during the year is shown in the tables as divided into Active Cases as of June 30, 1964 and as Cases Discharged during the year. This approach was used to give a more comprehensive picture of characteristics of the 6,191 children served during the year, the 4,492 children being served at the end of year and the 1,699 children whose cases were discharged during the year.

The family situation at time of acceptance of each of the 6,191 children served is no doubt a barometer in many cases why services for the child was needed. The majority of children needing care came from families in which there had been a breakdown in parent functioning. Approximately 45 percent of these children were accepted for care or service while living in home of parents and 55 percent were accepted while living in homes of relatives.

LIVING ARRANGEMENTS OF CHILDREN AT TIME OF  
ACCEPTANCE FOR CARE OR SERVICE

Table 4.

Whereabouts of child	Total		Children's cases active 6/30/64	Children's cases discharged during year
	Number	Percent		
Home of parent(s)	2,761	44.6	2,278	483
Home of relative	3,428	55.4	2,213	1,215
Other	2	-	1	1
Total	6,191	100.0	4,492	1,699

Table 5 indicates that fifty-eight percent of the 6,191 children served during the year came from the "Broken Home", or the incomplete home. In the same manner as the marital status of the family can affect the need for service to the children in the family, the actual whereabouts of the parents, even though the marriage is intact, may be another reason for need of service. Table 6 indicates that fathers of 2,161 and mothers of 1,424 children were not living in their own homes at the time the child of the family was accepted for service. Although Table 6 shows in general the whereabouts of the parents not in their home it does not clearly indicate the family functioning with only one parent, with either the father or the mother absent from the home.

MARITAL STATUS OF CHILDREN'S PARENTS AT TIME OF ACCEPTANCE  
OF CHILD FOR SERVICES BY STATUS OF CASE END OF YEAR

Table 5.

Marital status of parents	Total		Number of children	
	Number	Percent	Active cases 6/30/64	Cases discharged during year
Parents living together	2,620	42.3	1,759	861
Parents not married	526	8.5	373	153
Parents separated	1,257	20.3	992	265
Parents divorced	1,021	16.5	788	233
Parents deceased	34	0.6	22	12
Father deceased	351	5.7	265	86
Mother deceased	266	4.3	204	62
Other	21	0.3	20	1
Not known	95	1.5	69	26
Total	6,191	100.0	4,492	1,699



WHEREABOUTS OF THE PARENTS AT TIME OF ACCEPTANCE  
OF CHILDREN FOR CARE OR SERVICE

Table 6.

Whereabouts of parents	Total				Number of children			
	Father		Mother		Active 6/30/64		Discharged during year	
	Father	Percent	Mother	Percent	Father	Mother	Father	Mother
In own home	4,030	65.2	4,767	77.0	2,855	3,400	1,175	1,367
In general hospital	45	0.7	67	1.1	33	41	12	26
In hospital for mentally ill	98	1.6	291	4.7	78	230	20	61
In institution for mentally retarded	8	0.1	24	0.4	8	22	-	2
In penal institution	244	3.9	84	1.4	202	62	42	22
In armed forces	100	1.6	3	0.1	80	1	20	2
Other	422	6.8	370	6.0	320	284	102	86
Unknown	1,244	20.1	585	9.3	916	452	328	133
Total	6,191	100.0	6,191	100.0	4,492	4,492	1,699	1,699

WHERE WERE THE CHILDREN LIVING IN THE STATE WHEN  
ACCEPTED FOR CARE OR SERVICE ?

The number of children as indicated in each region in Table 7 should not be confused with breakdown of number of children served by regions in Table 1. Table 7 groups the children by county of residence within the regions, while Table 1 groups the children by the region actually serving the case. There are many cases accepted by a region that the actual county of residence is not within the region's boundaries and also the out of state cases have been grouped separately in Table 7.

REGION OF RESIDENCE OF CHILDREN SERVED DURING YEAR AT TIME OF ACCEPTANCE

Table 7.

Region	Movement of population				Cases	Percent cases
	Active cases	Admitted	Separated	Active cases	served	served
	7/1/63	during year	during year	6/30/64	during year	during year
Rockford	502	226	201	527	728	11. 8
Chicago	998	517	494	1, 021	1, 515	24. 5
Peoria	486	227	166	547	713	11. 5
Springfield	481	279	165	595	760	12. 3
Champaign	619	318	176	761	937	15. 1
Carbondale	310	157	177	290	467	7. 5
East St. Louis	597	285	245	637	882	14. 3
Out of state	113	76	75	114	189	3. 0
Total	4, 106	2, 085	1, 699	4, 492	6, 191	100. 0

CHILDREN SERVED DURING YEAR, BY COUNTY OF RESIDENCE  
AT TIME OF ACCEPTANCE, GROUPED BY REGION

Table 8.

Regions	Children served active cases 7/1/63	Movement of population		Children served active cases 6/30/64	Children served during year
		Admitted during year	Separated during year		
REGION I					
Boone	23	2	13	12	25
Carroll	22	11	4	29	33
DeKalb	20	12	7	25	32
Jo Daviess	10	13	3	20	23
LaSalle	49	17	7	59	66
Lee	13	29	15	27	42
Ogle	53	13	16	50	66
Stephenson	89	35	32	92	124
Whiteside	15	17	7	25	32
Winnebago	208	77	97	188	285
Total	502	226	201	527	728
REGION II					
Cook	656	349	359	646	1,005
DuPage	40	44	46	38	84
Grundy	6	9	1	14	15
Kane	115	23	17	121	138
Kendall	11	1	-	12	12
Lake	71	21	23	69	92
McHenry	45	16	15	46	61
Will	54	54	33	75	108
Total	998	517	494	1,021	1,515
REGION III					
Bureau	16	8	3	21	24
Fulton	15	4	3	16	19
Henderson	8	1	1	8	9
Henry	24	7	8	23	31
Knox	50	32	22	60	82
Marshall	7	1	2	6	8
McDonough	11	1	7	5	12
Mercer	6	1	-	7	7
Peoria	193	97	56	234	290
Putnam	-	-	-	-	-
Rock Island	104	52	46	110	156
Stark	6	1	3	4	7
Tazewell	14	19	5	28	33
Warren	30	1	9	24	33
Woodford	2	2	1	1	2
Total	486	227	166	547	713

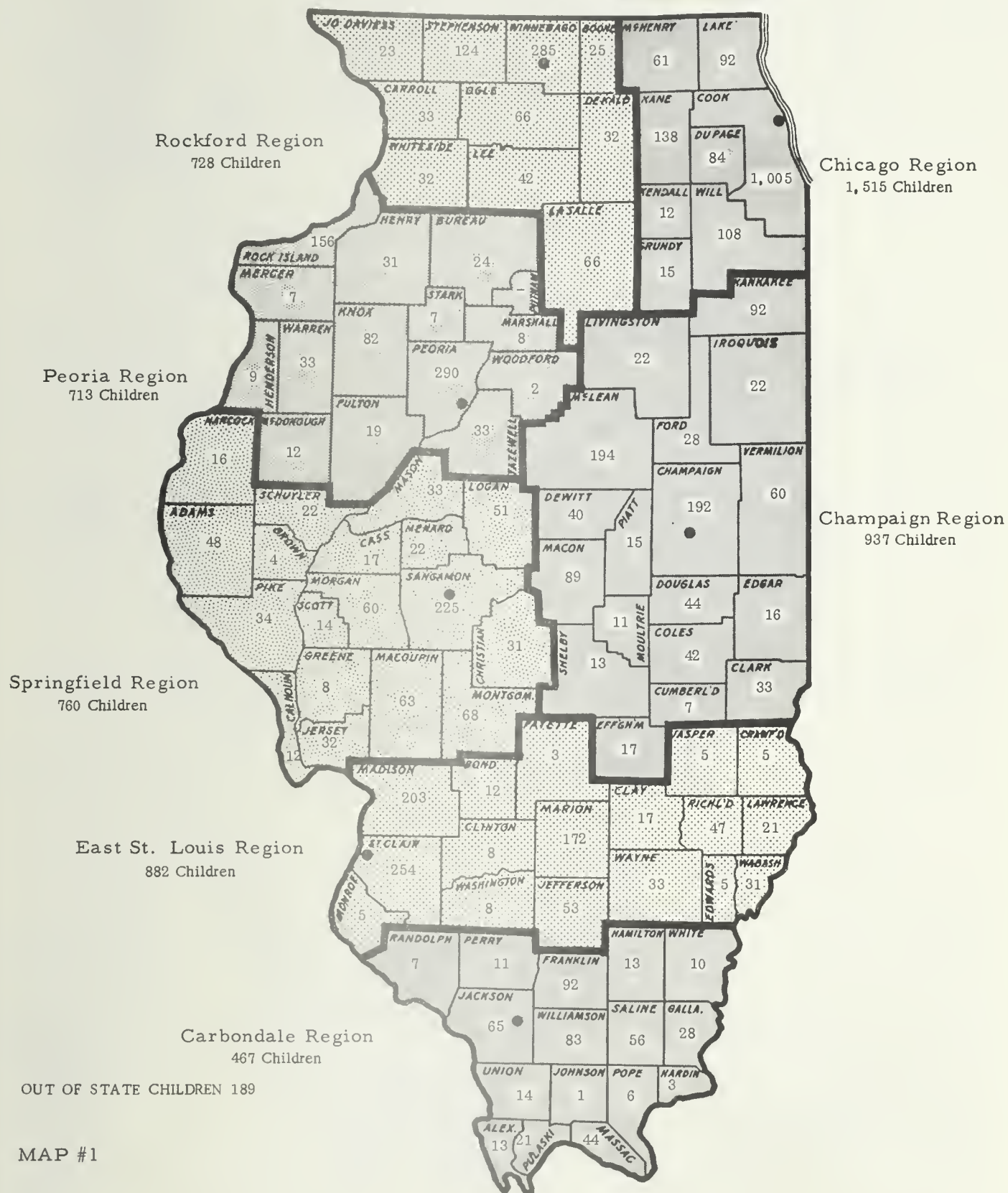
Table 8.(continued)

Regions	Children served active cases 7/1/63	Movement of population		Children served active cases 6/30/64	Children served during year
		Admitted during year	Separated during year		
REGION IV					
Adams	25	23	9	39	48
Brown	2	2	1	3	4
Calhoun	4	8	1	11	12
Cass	9	8	2	15	17
Christian	18	13	7	24	31
Green	6	2	2	6	8
Hancock	6	10	2	14	16
Jersey	7	25	8	24	32
Logan	27	24	9	42	51
Macoupin	45	18	14	49	63
Mason	22	11	8	25	33
Menard	19	3	3	19	22
Montgomery	51	17	18	50	68
Morgan	38	22	10	50	60
Pike	24	10	10	24	34
Sangamon	155	70	56	169	225
Schuyler	9	13	2	20	22
Scott	14	-	3	11	14
Total	481	279	165	595	760
REGION V					
Champaign	136	56	36	156	192
Clark	31	2	-	33	33
Coles	33	9	10	32	42
Cumberland	6	1	1	6	7
De Witt	24	16	3	37	40
Douglas	28	16	6	38	44
Edgar	12	4	6	10	16
Effingham	15	2	3	14	17
Ford	13	15	6	22	28
Iroquois	19	3	6	16	22
Kankakee	47	45	19	73	92
Livingston	14	8	5	17	22
Macon	49	40	11	78	89
McLean	137	57	33	161	194
Moultrie	8	3	-	11	11
Piatt	4	11	7	8	15
Shelby	9	4	6	7	13
Vermilion	34	26	18	42	60
Total	619	318	176	761	937

Table 8.(continued)

Regions	Children served active cases 7/1/63	Movement of population		Children served active cases 6/30/64	Children served during year
		Admitted during year	Separated during year		
REGION VI					
Alexander	12	1	9	4	13
Franklin	53	39	42	50	92
Gallatin	20	8	6	22	28
Hamilton	4	9	5	8	13
Hardin	2	1	-	3	3
Jackson	50	15	25	40	65
Johnson	1	-	1	-	1
Massac	29	15	6	38	44
Perry	9	2	8	3	11
Pope	-	6	6	-	6
Pulaski	12	9	2	19	21
Randolph	5	2	3	4	7
Saline	40	16	17	39	56
Union	13	1	2	12	14
White	4	6	4	6	10
Williamson	56	27	41	42	83
Total	310	157	177	290	467
REGION VII					
Bond	9	3	2	10	12
Clay	9	8	3	14	17
Clinton	7	1	2	6	8
Crawford	2	3	1	4	5
Edwards	-	5	5	-	5
Fayette	3	-	2	1	3
Jasper	3	2	1	4	5
Jefferson	35	18	11	42	53
Lawrence	9	12	-	21	21
Madison	152	51	51	152	203
Marion	141	31	31	141	172
Monroe	4	1	3	2	5
Richland	12	35	5	42	47
St. Clair	174	80	108	146	254
Wabash	15	16	13	18	31
Washington	6	2	-	8	8
Wayne	16	17	7	26	33
Total	597	285	245	637	882
Out of state	113	76	75	114	189
Grand Total	4,106	2,085	1,699	4,492	6,191

COUNTY OF RESIDENCE, AT TIME OF ADMISSION FOR THE 6,191 CHILDREN  
RECEIVING CARE OR SERVICE DURING THE YEAR





NUMBER OF CHILDREN IN STATE LESS THAN 18 YEARS OF AGE,  
WITH RATE OF CHILDREN SERVED PER 10,000 CHILD POPULATION

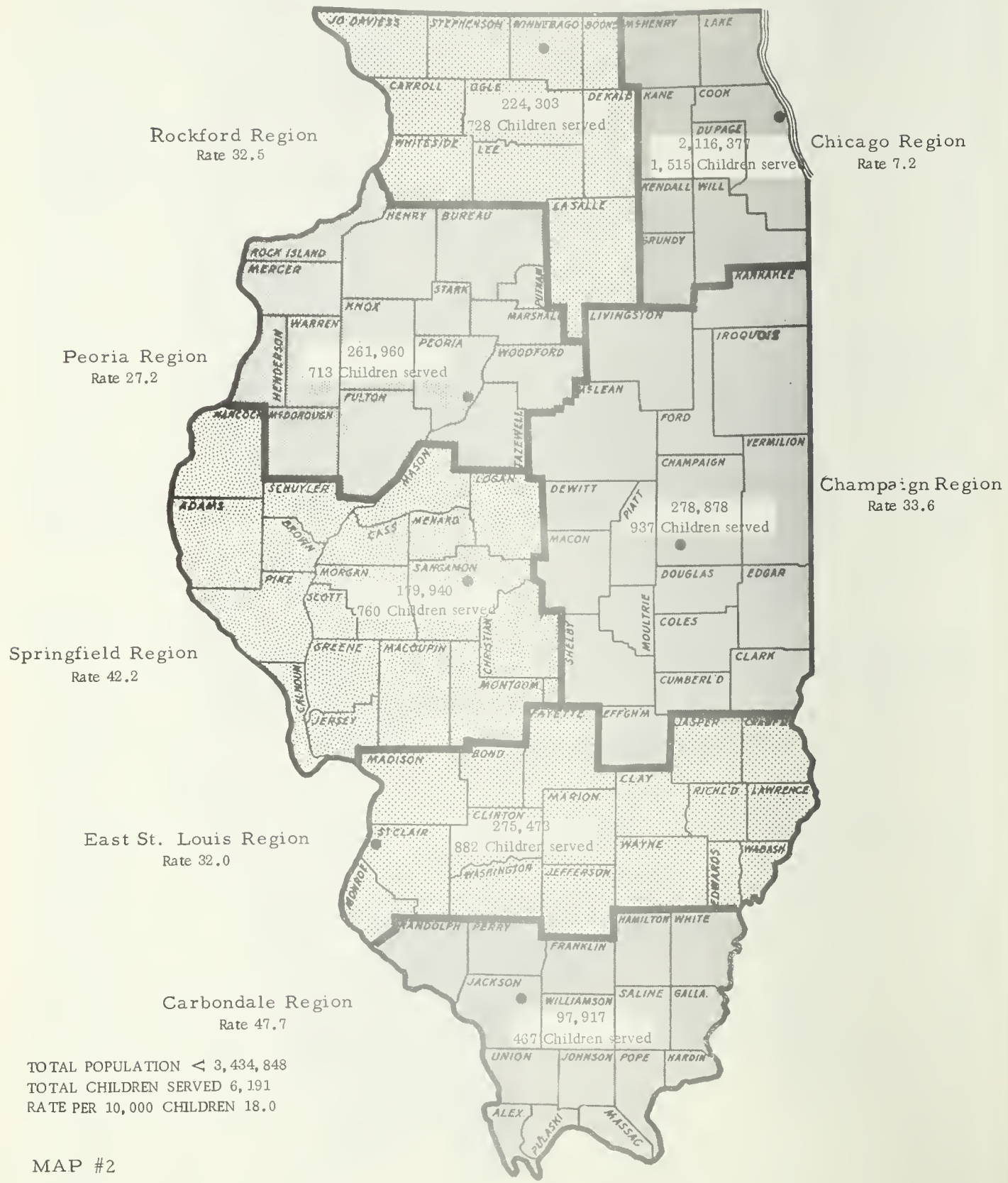




Table 8 and the State map further delineate the county of residence of the children served. Only one county, Putnam, in the State had no children in the state program. Four counties, Putnam, Scott, Johnson and Fayette had no children accepted for service during the year. Eight counties, Kendall, Mercer, Putnam, Clark, Moultrie, Harden, Lawrence and Washington had no cases discharged. Three counties, Putnam, Pope and Edwards were not represented in the caseload of 4,492 children as of June 30, 1964.

Using the 1960 U. S. Census report extrapolated for 1963 the preceding map shows the total number of children in each region eligible, by age for service and the total number served directly by the Division of Child Welfare through their regional offices. The rate per 10,000 children for each regions varies from 7.2 in the Chicago Region to 47.7 in the Carbondale Region and the rate for the state as a whole is 18. To understand the total service to children, direct or indirect, of the Department the number of children served by the Licensed Private Institutions and Agencies, as well as, those served by the Children's Division of Cook County Public Aid must be accumulated and added to these rates.

#### WHAT AGE CHILDREN DID THE DIVISION ACCEPT FOR SERVICE ?

The median age of the children, Table 9, at the time accepted for service falls in the 6 to 15 years of age group. From more detailed data it is known that the average age on admission falls in the 6 to 8 years age group. Although, the average age of a child of a Veteran or Non-veteran appears the same, there is a difference in the distribution by ages. Slightly over two percent of the Veterans' children were less than one year of age while over 12 percent of the Non-veterans' children were less than one year of age on admission. In the same manner the percent of children over 15 years of age, at time of acceptance, was greater for the Non-veteran's child, than the Veteran's child, approximately 15 percent and 10 percent respectively.

AGE ON ADMISSION OF CHILDREN SERVED DURING THE  
YEAR FOR SELECTED AGE GROUPS

Table 9.

Age on admission	Total		Number in cases separated during year		Number in caseload active cases end of period	
	Number	Percent	Boys	Girls	Boys	Girls
Less than 1 year	457	7.4	79	72	152	154
1 - 2 years	349	5.6	52	46	133	118
2 - 3 years	297	4.8	47	36	124	90
3 - 4 years	357	5.8	42	41	163	111
4 - 5 years	381	6.2	39	41	157	144
5 - 6 years	416	6.7	57	49	174	136
6 - 15 years	3,160	51.0	448	334	1,384	994
15 - 18 years	606	9.8	109	116	191	190
18 years and over	168	2.7	7	84	12	65
Total	6,191	100.0	880	819	2,490	2,002

AGE ON ADMISSION OF CHILDREN SERVED DURING THE YEAR  
BY SELECTED AGE GROUPS AND VETERAN'S STATUS

Table 10.

Age on admission	Total children				Number separated during year		Number active end of year	
	Veterans	Percent	Non-veterans	Percent	Veterans	Non-veterans	Veterans	Non-veterans
Less than 1 year	71	2.3	386	12.3	12	139	59	247
1 - 2 years	145	4.8	204	6.5	31	67	114	137
2 - 3 years	164	5.4	133	4.2	29	54	135	79
3 - 4 years	199	6.5	158	5.0	34	49	165	109
4 - 5 years	212	6.9	169	5.4	27	53	185	116
5 - 6 years	205	6.7	211	6.7	31	75	174	136
6 - 15 years	1,744	57.2	1,416	45.1	281	501	1,463	915
15 - 18 years	300	9.8	306	9.8	83	142	217	164
18 years and over	11	0.4	157	5.0	5	86	6	71
Total	3,051	100.0	3,140	100.0	533	1,166	2,518	1,974

## DID THE 6,191 CHILDREN SERVED HAVE ANY SPECIAL PHYSICAL OR MENTAL HANDICAPS ?

Well over two-thirds of these children were "normal" with only 1,860 children reported as having some type of handicap. The most significant group for any one type of handicap was the group of 1,012, mentally retarded children. These children represent 16.4 percent of the total number, the remaining, approximately 14 percent were fairly evenly distributed by handicapping characteristics as blind, deaf, emotional, orthopedic or multiple. More boys appear to have handicaps than girls by eight percent and the non-white boys most often handicapped, with almost one-fourth of their admissions as mentally retarded, and over 12 percent of the remaining admissions had some handicapping situation.

More children of the Non-veteran, or the general service type of case, had handicaps on admission than the Veterans' children, namely, 11.3 percent of the Veterans' children and 48.1 percent of the Non-veterans' children. Percentagewise the largest group of handicapped children is the mentally retarded Non-veteran's child.

TYPE OF HANDICAP ON ADMISSION OF CHILDREN SERVED BY  
SEX, RACE AND VETERAN STATUS

Table 11.

Characteristics	Total	No handicap	Percent	Type of handicap						
				Blind- ness	Ortho- pedic	Deaf- ness	Emo- tional	Re- tarded	Per- cent	Mul- tiple
Sex and race										
Boys	3,370	2,231	66.2	111	48	125	134	617	18.3	104
White	2,995	1,990	66.4	95	45	116	127	530	17.7	92
Non-white	375	241	64.3	16	3	9	7	87	23.2	12
Girls	2,821	2,100	74.4	75	38	87	54	395	14.0	72
White	2,497	1,875	75.1	63	37	80	47	330	13.2	65
Non-white	324	225	69.4	12	1	7	7	65	20.1	7
Total	6,191	4,331	70.0	186	86	212	188	1,012	16.4	176
White	5,492	3,865	70.4	158	82	196	174	860	15.7	157
Non-white	699	466	66.6	28	4	16	14	152	21.8	19
Total	6,191	4,331	70.0	186	86	212	188	1,012	16.4	176
Percent	100.0	70.0		3.0	1.4	3.4	3.0	16.4		2.8
Veteran Status										
Veteran	3,051	2,705	88.7	5	28	10	159	103	3.4	41
Percent	100.0	88.7		0.2	0.9	0.3	5.2	3.4		1.4
Non-veteran	3,140	1,626	51.9	181	58	202	29	909	28.9	135
Percent	100.0	51.9		5.8	1.8	6.4	0.9	28.9		4.3

TYPE OF HANDICAP OF CHILDREN SERVED, BY SELECTED  
AGE GROUPS ON ADMISSION

Table 12.

Handicap	Total		Age on admission								
	Number	Percent	Less than 1 year	1-2	2-3	3-4	4-5	5-6	6- 15	15- 18	18 years and over
None	4,331	70.0	384	255	220	261	266	277	2,096	428	144
Blind	186	3.0	10	25	20	16	12	8	73	18	4
Orthopedic	86	1.4	9	6	4	2	4	4	43	10	4
Deaf	212	3.4	2	3	1	3	22	32	124	22	3
Emotional	188	3.0	1	3	4	3	11	7	127	30	2
Retarded	1,012	16.4	45	43	35	60	52	69	614	85	9
Multiple	176	2.8	6	14	13	12	14	19	83	13	2
Total	6,191	100.0	457	349	297	357	381	416	3,160	606	168
Percent	100.0		7.4	5.6	4.8	5.8	6.1	6.7	51.0	9.9	2.7

Considering only the handicapped child on age of admission, 7.4 percent are less than one year of age, 29.0 percent 1 to 6 years of age and 61.6 percent over 6 years of age. However, in reviewing the breakdown by years within the age group of 6 to 15 years of age the distribution by years is about equal, leading to the conclusion, that the need to serve the handicapped child is not unique to any special age group.

### WHERE AND HOW ARE THESE CHILDREN SERVED ?

The whereabouts of the children in the caseload on the last day of month are indications of where and how the children are being served.

WHEREABOUTS OF CHILDREN BEING SERVED ON LAST DAY OF  
EACH MONTH DURING YEAR

Table 13.

Whereabouts	Month											
	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	March	April	May	June
Home of parents	1,257	1,204	1,236	1,257	1,291	1,297	1,265	1,253	1,328	1,392	1,357	1,451
Home of relatives	216	231	239	246	248	238	220	233	234	237	251	252
Boarding home	1,426	1,461	1,461	1,468	1,471	1,462	1,488	1,539	1,562	1,567	1,567	1,547
Adoptive home	184	197	197	206	207	207	218	213	227	243	246	239
Free foster home	24	23	22	16	25	26	24	22	22	23	22	22
Work wage home	1	1	2	2	2	1	1	1	1	1	1	-
Dept. institution	278	281	278	262	249	254	247	256	270	275	278	260
Independent living arrangement	46	48	52	60	58	59	49	51	51	54	59	67
Institution-not Dept.	620	592	588	584	575	571	568	575	568	580	578	588
Other arrangements	57	44	43	43	57	53	47	64	56	54	59	66
Total	4,109	4,082	4,118	4,144	4,183	4,168	4,127	4,207	4,319	4,426	4,418	4,492



The change in caseload at the end of each month during the year compared to the previous month varied percentagewise very little, ranging from 0.7 to 2.6 percent, with a net change for the year of 9.3 percent. The whereabouts of the caseloads from July 1, 1963 to June 30, 1964 shows a shift in the type of care as more children were being served in Own Homes and in Foster Care, and fewer in Institutions. The increase in the number of children in Own Homes or Homes of Relatives was 18.8 percent, in Foster Homes 8.6 percent with 6.1 percent fewer children in Institutions. As shown in Table 13, percent change of children served in Own Homes, Homes of Relatives or Foster Care was greater for the Veteran's child than for the Non-veteran's child.

Table 14. DIFFERENCE IN THE WHEREABOUTS OF CHILDREN SERVED ON THE LAST DAY OF EACH QUARTER DURING THE YEAR BY VETERAN AND NON-VETERAN STATUS

Veteran's status and whereabouts of child	Number of children at end of quarters						
	June 30, 1963		Sept. 30 1963	Dec. 31 1963	March 31 1964	June 30, 1964	
	Number	Percent				Number	Percent
Veterans							
Home of parents or relatives	538	22.3	578	599	604	605	24.0
Foster care	1,171	48.4	1,194	1,196	1,229	1,190	47.2
Department Institution	286	11.8	278	254	258	243	9.7
Institution not Department	363	15.0	378	402	403	412	16.4
Independent and other arrangements	60	2.5	70	69	62	68	2.7
Total	<u>2,418</u>	100.0	2,498	2,520	2,556	<u>2,518</u>	100.0
Non-veterans							
Home of parents or relatives	896	53.1	897	936	958	1,098	55.6
Foster care	494	29.2	488	500	583	618	31.3
Department Institution	-	-	-	-	12	17	0.9
Institution not Department	254	15.1	210	169	165	176	8.9
Independent and other arrangements	44	2.6	25	43	45	65	3.3
Total	<u>1,688</u>	100.0	1,620	1,648	1,763	<u>1,974</u>	100.0
Grand Total	4,106		4,118	4,168	4,319	4,492	

At the end of the year the Non-veteran children served in the caseload of 4,492 was 43.9 percent and the Veteran's children 56.1 percent, while at the end of the first quarter the Non-veteran children were 41.1 percent of the caseload and the Veteran's children 58.9 percent. This shift of approximately 2.8 percent of the caseload from Veteran to Non-veteran children is no doubt due to the broadened scope of the services of the Division of Child Welfare by the legislation effective January 1, 1964.

## HOW DID THE CASELOAD VARY FROM MONTH TO MONTH DURING THE YEAR ?

The end of the year figures indicate an increase in the number of children being served, 386 children, or slightly less than 10 percent over the beginning of the year number of children of 4,106.

The number of children being served at the end of any period is a function of discharges and admissions during the period as well as the number of children served at the beginning of period. It can be noted that no seasonal pattern either of admissions, discharges or end of month cases being served can be developed with data from a single year. However, December and January appear to be the months of lesser activity especially in the area of admissions.

The total number of children served during any one month from July 1, 1963 to June 30, 1964 increased from 4,250 children in July to 4,626 in the following June. This 8.8 percent increase was almost entirely due to comparative large increases in admissions in four of the last five months and lack of discharges in four of these months.

### MOVEMENT OF POPULATION SERVED EACH MONTH WITH CASELOAD ON LAST DAY OF MONTH

Table 15.

Movement	Month												Total for year
	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	March	April	May	June	
Children receiving care or service beginning of month	4,106	4,109	4,082	4,118	4,144	4,183	4,168	4,127	4,207	4,319	4,426	4,418	4,106
Admissions	144	179	197	166	149	124	145	188	215	194	176	208	2,085
New	138	156	189	155	139	116	138	182	209	180	165	197	1,964
Readmissions	6	23	8	11	10	8	7	6	6	14	11	11	121
Children served during month	4,250	4,288	4,279	4,284	4,293	4,307	4,313	4,315	4,422	4,513	4,602	4,626	6,191
Children discharged during month	141	206	161	140	110	139	186	108	103	87	184	134	1,699
Children receiving care or service end of month	4,109	4,082	4,118	4,144	4,183	4,168	4,127	4,207	4,319	4,426	4,418	4,492	4,492



CHILDREN ACCEPTED FOR CARE OR SERVICE DURING YEAR, BY  
MONTH OF ADMISSION, BY REGION AND STATE TOTAL

Table 16.

Region	Month												Total
	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	March	April	May	June	
Rockford	27	25	27	19	9	8	20	20	19	25	19	5	223
Chicago	40	32	54	60	53	29	25	41	44	39	73	65	555
Peoria	19	12	15	19	15	29	24	14	14	30	12	38	241
Springfield	19	12	26	19	16	14	13	19	55	33	19	32	277
Champaign	22	33	27	18	18	12	32	42	38	22	30	28	322
Carbondale	11	26	23	8	23	8	12	13	5	18	7	10	164
East St. Louis	6	39	25	23	15	24	19	39	40	27	16	30	303
Total	144	179	197	166	149	124	145	188	215	194	176	208	2,085

CHILDREN DISCHARGED DURING YEAR, BY MONTH OF DISCHARGE,  
BY REGION AND STATE TOTAL

Table 17.

Region	Month												Total
	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	March	April	May	June	
Rockford	25	12	20	21	22	21	27	15	11	12	24	10	220
Chicago	43	119	43	73	29	36	41	15	33	18	47	36	533
Peoria	9	15	16	6	11	14	18	20	11	19	14	14	167
Springfield	18	13	14	7	13	12	38	5	7	8	9	18	162
Champaign	6	11	29	9	5	31	16	11	5	10	13	22	168
Carbondale	15	11	14	5	12	6	24	29	11	9	36	10	182
East St. Louis	25	25	25	19	18	19	22	13	25	11	41	24	267
Total	141	206	161	140	110	139	186	108	103	87	184	134	1,699

NUMBER OF CHILDREN SERVED DURING MONTH,  
BY REGION AND STATE TOTAL

Table 18.

Region	Month												Total
	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	March	April	May	June	
Rockford	596	600	615	617	603	587	590	581	580	594	599	581	791
Chicago	1,043	1,031	967	982	959	960	942	941	973	979	1,036	1,053	1,550
Peoria	510	509	506	507	519	540	553	543	536	555	549	569	722
Springfield	516	504	515	520	534	530	530	509	559	585	596	620	764
Champaign	646	676	696	684	691	695	694	725	752	769	792	808	954
Carbondale	355	370	385	381	396	392	397	387	362	369	367	341	513
East St. Louis	584	598	595	593	591	603	607	629	660	662	663	654	897
Total	4,250	4,288	4,279	4,284	4,293	4,307	4,313	4,315	4,422	4,513	4,602	4,626	6,191

CHILDREN SERVED AS OF LAST DAY OF MONTH DURING  
YEAR, BY REGION AND STATE TOTAL

Table 19.

Region	Month											
	July	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	March	April	May	June
Rockford	571	588	595	596	581	566	563	566	569	581	575	571
Chicago	1,000	912	924	909	930	924	901	926	940	964	989	1,017
Peoria	501	494	490	501	508	526	535	523	525	536	535	555
Springfield	498	491	501	513	521	518	492	504	552	577	587	602
Champaign	640	665	667	675	686	664	678	714	747	761	779	786
Carbondale	340	359	371	376	384	386	373	358	351	360	331	331
East St. Louis	559	573	570	574	573	584	585	616	635	647	622	630
Total	4,109	4,082	4,118	4,144	4,183	4,168	4,127	4,207	4,319	4,426	4,418	4,492

The Tables 16 through 19 are separate tables of the movement of children as served by month and region of service. Table 16 shows that the number of admissions fluctuates month to month with an average of about 174 children per month. In the same manner Table 17 shows the irregular number of separations each month with an average of about 142 children per month. In Table 18 an increase of 376 children or nearly nine percent, appears in the number of children served each month from the first of the year to the last of the year.

This increase is almost all in the last quarter of the year. The average number of cases served by quarter were:

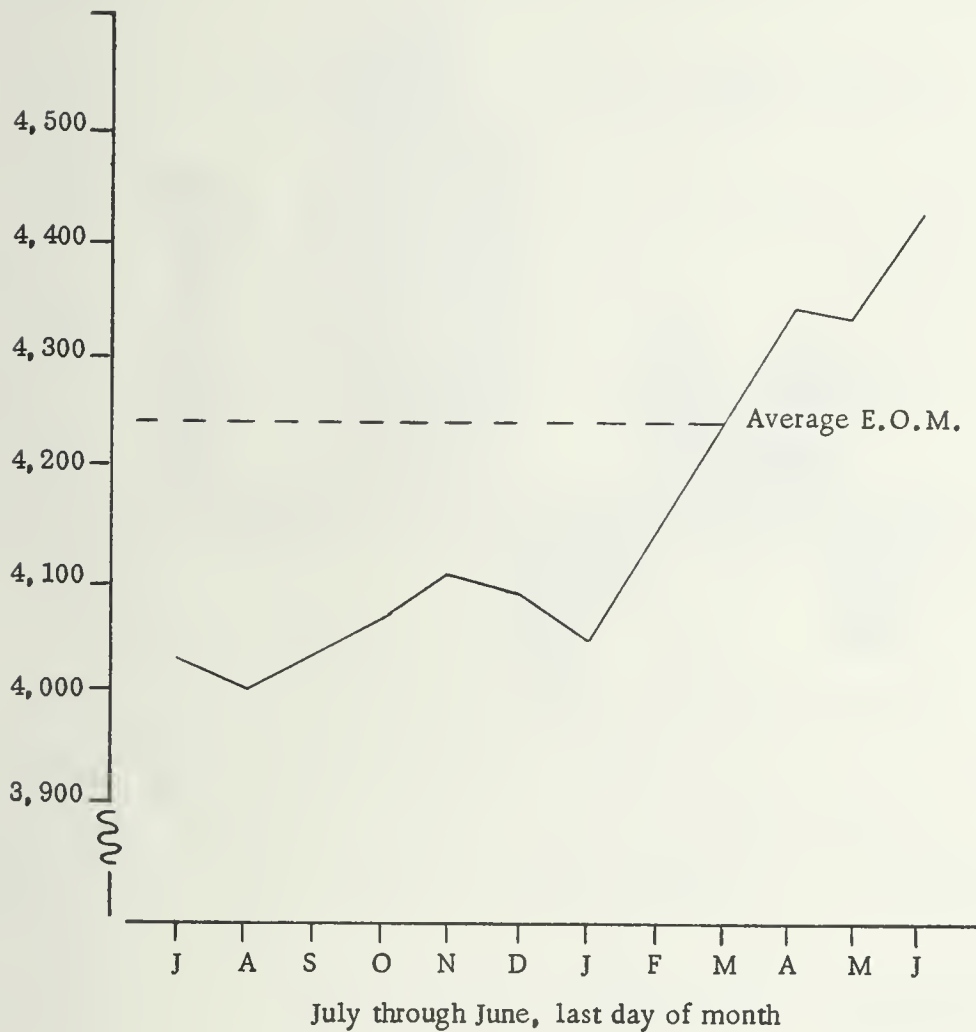
July - September	-	4,272
October - December	-	4,295
January - March	-	4,350
April - June	-	4,580

and for the year the monthly average was 4,374 cases.

Table 19 shows the active caseload on the last day of each month. The year from July through June shows an increase of approximately nine percent.

Graphically presented, the caseload at the end of each month, shows the very small changes from month to month, except in four of the last five months of the year. However, the graph of the differences of the admissions and separations of each month, shows more dramatically the great differences in casework that really exist each month. There is no explanation for these differences from a statistical viewpoint. Analysis of the underlying factors, such as type of referral by service classifications, intake policies, and the differential use of casework manpower are beyond the scope of the publication.

# CHILDREN UNDER CARE OR SERVICE END OF EACH MONTH AND AVERAGE E.O.M.

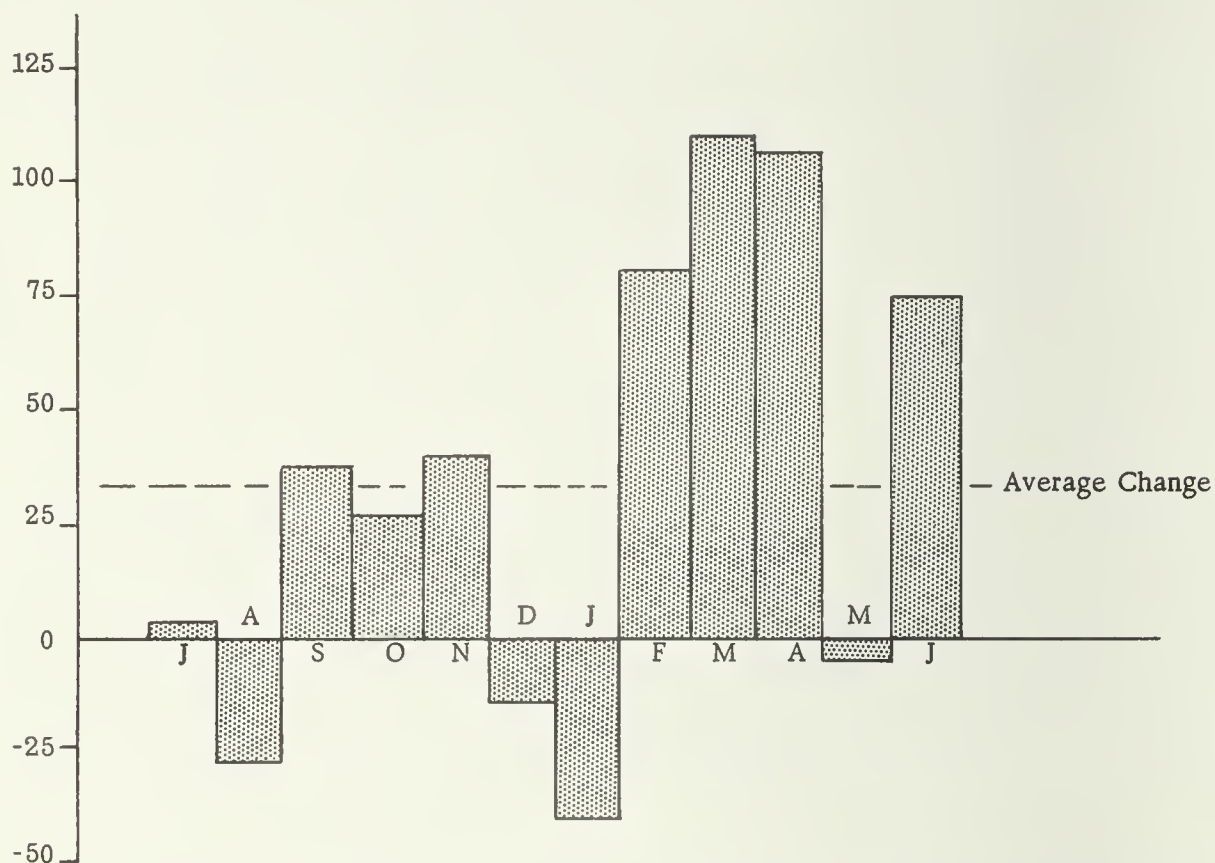


## CASELOAD BY MONTHS

July	-	4,109	January	-	4,127
August	-	4,082	February	-	4,207
September	-	4,118	March	-	4,319
October	-	4,144	April	-	4,426
November	-	4,183	May	-	4,418
December	-	4,168	June	-	4,492

Annual average end of month 4232.75

# CHANGE IN CASELOAD BY MONTH EXPRESSED AS THE FUNCTION OF ADMISSIONS AND SEPARATIONS



Change in Caseload Equals Admissions Minus Separations

Month	Admissions	Separations	Difference
July	144	141	+3
August	179	206	-27
September	197	161	+36
October	166	140	+26
November	149	110	+39
December	124	139	-15
January	145	186	-41
February	188	108	+80
March	215	103	+112
April	194	87	+107
May	176	184	-8
June	208	134	+74
Average	173.8	141.6	+32.2

CHART #2



# WHO WERE THE CHILDREN ACCEPTED FOR CARE OR SERVICE THIS YEAR ?

There were 2,085 children accepted for service during the year 1964.

## CHILDREN ACCEPTED FOR CARE OR SERVICE DURING YEAR, BY SEX AND RACE

Table 20.

Total	Boys			Girls		
	Total	White	Non-white	Total	White	Non-white
2,085	1,079	965	114	1,006	871	135
100.0	51.8	89.4	10.6	48.2	86.6	13.4

640 or 30.7% of these children had Veteran's Status

128 or 6.1% were Unwed Mothers

82 or 3.9% were County Cases and

1,113 or 53.4% were General Service Cases

122 or 5.9% were Interstate Cases

70.5 percent of the children admitted had no handicap while 16.9 percent of the children accepted were mentally retarded. The remaining 12.6 percent of the children had some physical or mental handicap and 34 of these 263 children were multiply handicapped. The multiple handicapped child appears less than twice per 100 in the admissions and the retarded child, the largest handicapped group, appears almost 18 times in each 100 admissions.

## CHILDREN ACCEPTED FOR CARE AND SERVICE BY TYPE OF HANDICAP

Table 21.

Total	Handicap						
	None	Blind	Orthopedic	Deaf	Emotional	Retarded	Multiple
2,085	1,470	64	23	107	35	352	34
100.0	70.5	3.1	1.1	5.1	1.7	16.9	1.6



CHILDREN ACCEPTED FOR CARE AND SERVICE  
BY AGE AT TIME OF ADMISSION

Table 22.

Total	Age on admission							
	Less than 1 year	1-2 Yrs.	2-3 Yrs.	3-4 Yrs.	4-5 Yrs.	5-6 Yrs.	6-15 Yrs.	15 years & over
2,085	220	94	71	102	104	111	960	423
100.0	10.6	4.5	3.4	4.9	5.0	5.3	46.1	20.2

Approximately one-third of the 2,085 children accepted for service, or 702, were less than six years of age on admission. 960 were 6-15 years of age on admission with the remainder, or 423 children, over fifteen years of age on acceptance to the program. 125 of the children, fifteen years and over on acceptance, were unmarried mothers. 39 of these were between the ages of 15 and 18 and 86 were 18 years and over on admission.

Two special facts concerning the admissions during the year appeared in analyzing the discharges: (1) that 447 children accepted were also discharged during the year of whom 332 were served less than six months, and 115 were served from six months to one year. (2) that 21 of the children admitted were adopted within the year.

CHILDREN ADMITTED AND ADOPTED WITHIN YEAR  
OF ADMISSION, BY AGE ON ADMISSION

Table 23.

Sex & race	Total	Age on admission				
		Less than 1 year	1-2 Yrs.	2-3 Yrs.	3-4 Yrs.	Over 6 years
Boys	9	7	-	1	-	1
White	7	6	-	-	-	1
Non-white	2	1	-	1	-	-
Girls	12	7	1	2	2	-
White	11	7	1	1	2	-
Non-white	1	-	-	1	-	-
Total	21	14	1	3	2	1

Seven were adopted with a length of stay of less than six months, and 14 were adopted after a stay of six months of the year.

## WHO WERE THE CHILDREN DISCHARGED ?

During the year there were 1,699 children discharged. These children as a group were a part of the total 6,191 children served during the year, therefore, those discharged could have been admitted at any time prior to date of discharge. Following these 1,699 children from date of admission there were 447 children admitted and discharged within the fiscal year 1964, and 1,252 were admitted prior to the July 1, 1963 and separated during the year.

Why are certain children discharged when other children remain in active service for years? It might be thought that the answer to this question could be found in identifying, classifying and comparing the characteristics of the child discharged with the child retained in service. These comparisons with the data of one year will not answer the question. To compare those children discharged with those not discharged within the year is not statistically sound, as the children under care at the beginning of the year and those admitted during the year, have not had equal time to accomplish the feat of being discharged. Since data is not available for a Cohort or a follow-up study of admission to discharge, which would at least be more definitive, these data are presented only as facts, facts that may offer fruitful areas for a more comprehensive study.

CHILDREN DISCHARGED DURING YEAR, BY RACE AND SEX AND  
LENGTH OF STAY UNDER CARE OR SERVICE

Table 24.

Sex & race	Total	Time under care											
		Less than 182 days	182- 364 days	1-2 Yrs.	2-3 Yrs.	3-4 Yrs.	4-5 Yrs.	5-6 Yrs.	6-7 Yrs.	7-8 Yrs.	8-9 Yrs.	9-10 Yrs.	10 years & over
Boys	880	216	204	210	94	51	24	29	10	6	8	5	23
White	790	190	185	188	81	49	22	26	9	6	7	5	22
Non-white	90	26	19	22	13	2	2	3	1	-	1	-	1
Girls	819	287	193	154	62	36	20	25	10	5	5	4	18
White	719	253	168	138	48	32	19	23	10	4	3	4	17
Non-white	100	34	25	16	14	4	1	2	-	1	2	-	1
Total	1,699	503	397	364	156	87	44	54	20	11	13	9	41

CHILDREN DISCHARGED DURING YEAR, BY TYPE OF CASE AND  
TIME UNDER CARE OR SERVICE

Table 25.

Type of case	Total	Time under care											
		Less than 182 days	182- 364 days	1-2 Yrs.	2-3 Yrs.	3-4 Yrs.	4-5 Yrs.	5-6 Yrs.	6-7 Yrs.	7-8 Yrs.	8-9 Yrs.	9-10 Yrs.	10 years & over
Veteran	533	97	90	81	68	59	29	41	13	4	6	9	36
Interstate	135	34	47	37	8	3	1	3	-	1	-	-	1
Unmarried mothers	101	69	25	7	-	-	-	-	-	-	-	-	-
County case	124	35	20	21	17	9	4	5	5	4	3	-	1
General service	806	268	215	218	63	16	10	5	2	2	4	-	3
Total	1,699	503	397	364	156	87	44	54	20	11	13	9	41

CHILDREN DISCHARGED DURING YEAR, BY TIME UNDER  
CARE OR SERVICE AND TYPE OF HANDICAP

Table 26.

Handicap	Total	Time under care											
		Less than 182 days	182- 364 days	1-2 Yrs.	2-3 Yrs.	3-4 Yrs.	4-5 Yrs.	5-6 Yrs.	6-7 Yrs.	7-8 Yrs.	8-9 Yrs.	9-10 Yrs.	10 years & over
None	969	303	210	168	84	61	28	42	14	9	9	9	32
Blind	45	7	10	10	2	8	1	3	-	2	1	-	1
Orthopedic	18	1	4	7	4	1	-	-	-	-	-	-	1
Deaf	99	48	24	18	4	1	2	1	1	-	-	-	-
Emotional	41	7	4	5	7	6	3	3	1	-	1	-	4
Retarded	451	124	130	140	40	7	2	4	2	-	-	-	2
Multiple	76	13	15	16	15	3	8	1	2	-	2	-	1
Total	1,699	503	397	364	156	87	44	54	20	11	13	9	41

The average child discharged had been served by Child Welfare sometime between 182 to 364 days, did not have a handicap, was probably a General Service Case of the white race, with almost an even chance of being a boy or a girl.

The Veteran's Child tended to remain longer under care and the Unmarried Mother was usually separated within the year of the date of admission. The handicap of a child did not seem to influence the length of stay of the child in the service program. These data, again are only facts as reported. There could be great discrepancy in the date the service to the child ceased and the date the case was reported closed statistically.

In Social Work, as in other professions, many of the normal administrative controls are considered to be internalized, that is, such decisions as terminating service and reporting the case closed are made entirely by the Caseworker concerned. How realistically the actual termination date of service is reflected by the reported date of closing can not be statistically evaluated.

The difference in the nature of the service required for each child will also have a great effect on the duration of service. For example, an admission study for the School for the Blind or Children's Hospital might require a short-time service, while months or years of care may be necessary for a foundling child with little possibility of adoption.

CHILDREN DISCHARGED DURING YEAR, BY SELECTED CHARACTERISTICS  
AND TO PERSON OR AGENCY RESPONSIBLE

Table 27.

Characteristics of child	Total	Responsible person(s) or agency									
		Parents	Father	Mother	Adop- tive parents	Rela- tives	Other Insti- tutions	Other agency	Court	Own responsi- bility	De- ceased
SEX AND RACE											
Boys	880	390	48	99	97	20	5	126	34	47	14
White	790	365	44	80	84	17	5	108	32	43	12
Non-white	90	25	4	19	13	3	-	18	2	4	2
Girls	819	300	38	110	101	38	1	95	28	101	7
White	719	279	33	86	89	32	1	78	22	92	7
Non-white	100	21	5	24	12	6	-	17	6	9	-
Total	1,699	690	86	209	198	58	6	221	62	148	21

✓



Table 27. (continued)

Characteristics of child	Total	Responsible person(s) or agency									
		Parents	Father	Mother	Adop- tive parents	Rela- tives	Other insti- tutions	Other agency	Court	Own responsi- bility	De- ceased
AGE ON ADMISSION											
Less than 1 year	151	24	1	4	85	2	-	25	4	-	6
1 - 2	98	40	2	6	35	3	1	5	2	-	4
2 - 3	83	38	5	5	18	4	1	9	2	-	1
3 - 4	83	39	1	10	12	4	-	9	1	6	1
4 - 5	80	47	6	4	10	1	-	8	1	2	1
5 - 6	106	49	6	19	9	4	-	13	2	4	-
6 - 15	782	341	53	118	28	25	3	113	34	60	7
15 - 18	225	84	9	33	1	11	1	37	15	33	1
18 and over	91	28	3	10	-	4	-	2	1	43	-
Total	1,699	690	86	209	198	58	6	221	62	148	21
TYPE OF CASE											
Veteran	533	157	56	87	58	14	1	46	37	77	-
Interstate	135	7	7	3	74	6	3	21	10	4	-
Unmarried mother	101	28	3	18	-	5	-	1	1	45	-
County case	124	16	6	24	21	15	1	17	7	14	3
General service	806	482	14	77	45	18	1	136	7	8	18
Total	1,699	690	86	209	198	58	6	221	62	148	21
HANDICAP											
None	969	214	68	148	194	50	5	101	50	137	2
Blind	45	31	-	5	-	3	-	6	-	-	-
Orthopedic	18	8	2	-	3	-	-	2	-	2	1
Deaf	99	71	2	5	-	-	-	18	2	1	-
Emotional	41	15	2	8	-	-	-	6	5	5	-
Retarded	451	299	10	39	1	5	1	76	3	2	15
Multiple	76	52	2	4	-	-	-	12	2	1	3
Total	1,699	690	86	209	198	58	6	221	62	148	21

CHILDREN DISCHARGED DURING YEAR, BY SELECTED  
CHARACTERISTICS AND REASON FOR DISCHARGE

Table 28.

Characteristics of child	Total	Reason for discharge							
		Voluntary with- drawal	Court action	Adop- tion	Service com- pleted	To other agency	Majority	Moved or not located	Other
SEX AND RACE									
Boys	880	57	52	97	534	65	9	43	23
White	790	47	47	84	495	54	8	36	19
Non-white	90	10	5	13	39	11	1	7	4
Girls	819	36	33	101	531	44	11	48	15
White	719	30	25	89	477	36	10	38	14
Non-white	100	6	8	12	54	8	1	10	1
Total	1,699	93	85	198	1,065	109	20	91	38



Table 28. (continued)

Characteristics of child	Total	Reason for discharge							Other
		Voluntary with- drawal	Court action	Adop- tion	Service com- pleted	To other agency	Majority	Moved or not located	
AGE ON ADMISSION									
Less than 1 year	151	3	4	85	23	24	-	4	8
1 - 2	98	1	3	35	47	2	-	4	6
2 - 3	83	5	5	18	46	3	-	4	2
3 - 4	83	3	2	12	55	3	2	5	1
4 - 5	80	2	2	10	55	3	1	3	4
5 - 6	106	4	2	9	75	6	-	9	1
6 - 15	782	51	47	28	535	53	10	43	15
15 - 18	225	18	20	1	149	14	6	16	1
18 and over	91	6	-	-	80	1	1	3	-
Total	1,699	93	85	198	1,065	109	20	91	38
TYPE OF CASE									
Veteran	533	34	63	58	302	19	15	39	3
Interstate	135	-	2	74	37	4	-	18	-
Unmarried mother	101	9	-	-	90	1	-	1	-
County case	124	2	13	21	59	12	4	10	3
General service	806	48	7	45	577	73	1	23	32
Total	1,699	93	85	198	1,065	109	20	91	38
HANDICAP									
None	969	43	77	194	495	70	19	67	4
Blind	45	1	-	-	38	3	-	3	-
Orthopedic	18	2	-	3	9	1	-	1	2
Deaf	99	8	1	-	73	15	-	2	-
Emotional	41	7	5	-	18	3	1	7	-
Retarded	451	27	2	1	374	14	-	8	25
Multiple	76	5	-	-	58	3	-	3	7
Total	1,699	93	85	198	1,065	109	20	91	38

HOW LONG HAVE THE 4,492 CHILDREN, THE ACTIVE CASES AS OF JUNE 30, 1964, BEEN SERVED ?

The 4,492 children in the Child Welfare Program as of June 30, 1964 represent well over 12,000 accumulated years of care and service. The Table 29 shows the length of service to these children by race, sex, age on admission, handicapping characteristics, and type of case.

CHILDREN BEING SERVED JUNE 30, 1964 BY SELECTED  
CHARACTERISTICS AND TIME UNDER CARE

Table 29.

Characteristics of child	Total	Time under care											
		Less than 180 days	182- 364 days	1-2 Yrs.	2-3 Yrs.	3-4 Yrs.	4-5 Yrs.	5-6 Yrs.	6-7 Yrs.	7-8 Yrs.	8-9 Yrs.	9-10 Yrs.	10 years & over
SEX AND RACE													
Boys	2,490	543	339	461	314	179	169	155	68	78	55	24	105
White	2,205	485	305	396	279	158	158	141	64	69	40	21	89
Non-white	285	58	34	65	35	21	11	14	4	9	15	3	16
Girls	2,002	478	278	388	233	163	113	96	61	38	47	16	91
White	1,778	415	236	345	210	141	104	88	60	36	41	15	87
Non-white	224	63	42	43	23	22	9	8	1	2	6	1	4
Total	4,492	1,021	617	849	547	342	282	251	129	116	102	40	196
AGE ON ADMISSION													
Less than 1 year	306	103	76	49	26	15	7	3	5	4	3	1	14
1 - 2	251	62	20	45	33	17	13	13	12	8	6	1	21
2 - 3	214	37	20	32	25	16	11	15	6	9	12	5	26
3 - 4	274	59	28	48	31	18	20	12	9	10	9	5	25
4 - 5	301	51	37	48	37	24	24	14	13	11	8	6	28
5 - 6	310	49	39	59	40	20	22	14	10	13	13	4	27
6 - 15	2,378	451	327	463	317	208	179	175	73	61	51	18	55
15 - 18	381	152	62	95	37	23	6	5	1	-	-	-	-
18 and over	77	57	8	10	1	1	-	-	-	-	-	-	-
Total	4,492	1,021	617	849	547	342	282	251	129	116	102	40	196
TYPE OF CASE													
Veteran	2,518	258	278	441	388	251	236	198	93	95	80	31	169
Interstate	156	49	43	38	9	6	5	3	1	1	-	1	-
Unmarried mothers	70	54	9	6	-	-	-	-	-	-	1	-	-
County case	257	23	27	48	23	34	15	24	16	9	16	3	19
General service	1,491	637	260	316	127	51	26	26	19	11	5	5	8
Total	4,492	1,021	617	849	547	342	282	251	129	116	102	40	196
HANDICAP													
None	3,362	756	419	586	392	277	230	210	100	98	91	33	170
Blind	141	36	20	25	14	11	8	8	6	7	1	2	3
Orthopedic	68	13	7	13	13	5	6	4	3	-	1	-	3
Deaf	113	51	18	23	7	4	6	3	1	-	-	-	-
Emotional	147	12	16	20	16	24	17	13	5	3	7	2	12
Retarded	561	139	125	162	88	17	11	4	6	4	-	1	4
Multiple	100	14	12	20	17	4	4	9	8	4	2	2	4
Total	4,492	1,021	617	849	547	342	282	251	129	116	102	40	196

## SUMMARY:

The flow chart of the population movement of the 6,191 children served during the year and the Tables 35 and 36 are presented to show the universe of origin and time under care in terms of a selected period and express in summary form, details stated earlier.

The total of 6,191 children served during the year was derived from the admissions of the year and those from admissions for many previous years. Namely 66.3 percent or 4,106 children were served during the year that were admitted to the service prior to July 1, 1963 and 33.7 percent or 2,085 children were admitted during the year.

These 6,191 children were either discharged during the year or remained as Active Cases at the end of the year: 27 percent or 1,699 were discharged, and 72.6 percent or 4,492 remained in the program as of June 30, 1964.

## IN REVIEW:

### Sex and Race:

The following percentage table is abstracted from previous data to compare the distribution of race for boys and girls admitted to and discharged from Child Welfare Services during the year to the comparable ages in the Illinois Census,

		Admissions	Discharged
Boys	50.6%	51.8%	51.8%
White	44.5%	46.3%	46.5%
Non-white	6.1%	5.5%	5.3%
Girls	49.4%	48.2%	48.2%
White	43.1%	41.8%	42.3%
Non-white	6.3%	6.4%	5.9%

and it can be easily seen that there is a very similar pattern in the three distributions. This is interesting in that it indicates that the need for service is not noticeably biased by either sex or race. It can also be noted that the sex distribution of total discharges is exactly the same as admissions, but slight variations are apparent in the race composition.

There is a definite build-up in the number of males in the caseload. This is especially evident in those under care five years and more at the end of the fiscal year. This group was composed of 58.2 percent male and 41.8 percent female. These, and other caseload figures, indicate a residual build-up of the number of boys that took place primarily before this fiscal year.

FLOW CHART OF MOVEMENT OF CHILDREN RECEIVING CARE OR SERVICE  
DURING FISCAL YEAR 1964

6,191 CHILDREN SERVED DURING YEAR  
100 Percent

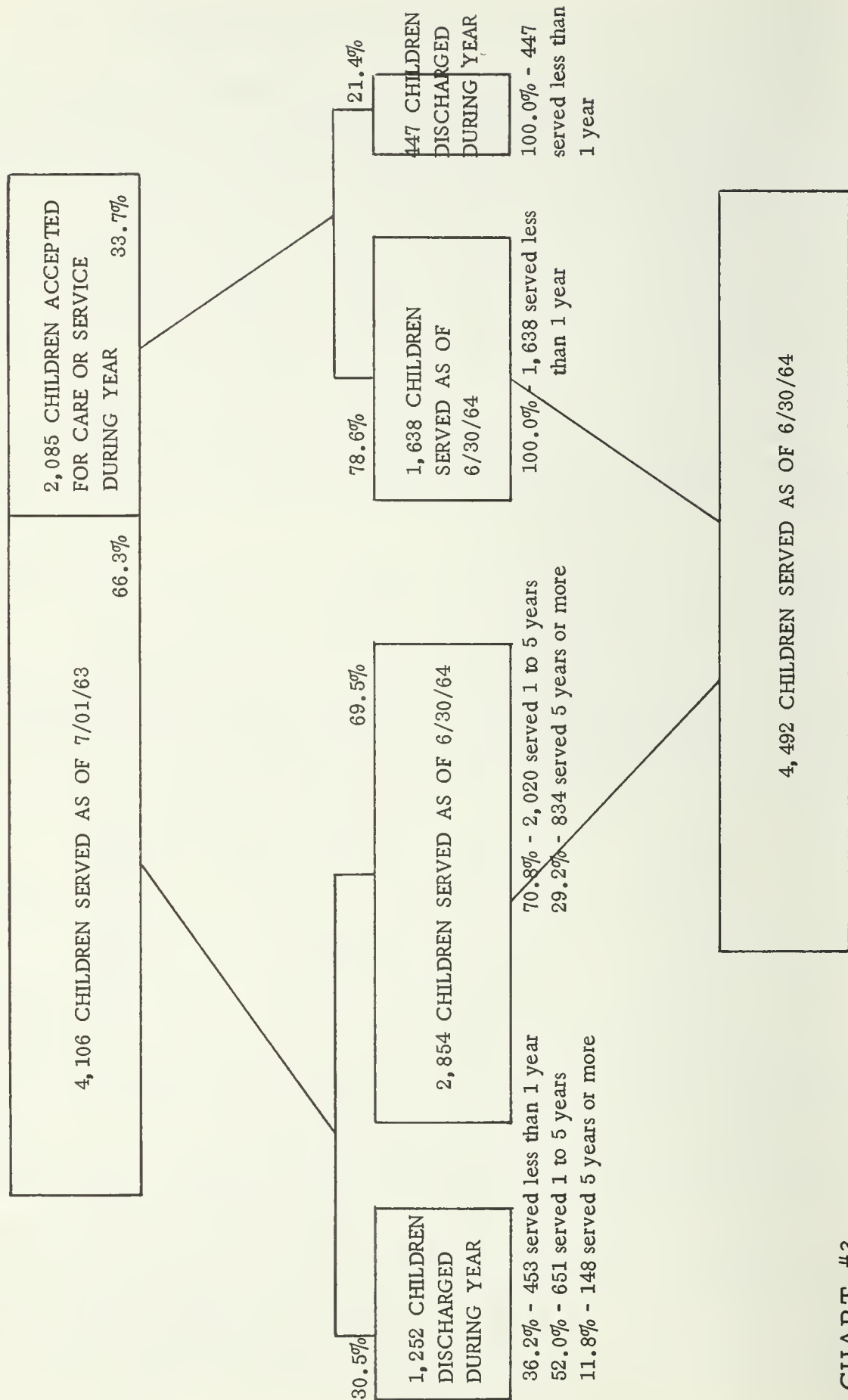


CHART #3

CHILD WELFARE ADMISSIONS, CHILDREN SERVED DURING YEAR, CASELOAD END OF YEAR  
AND DISCHARGES BY SEX, RACE, TYPE OF CASE AND HANDICAPS

Table 30.

	Admissions during year	Number served during year	Caseload 7/1/64			Discharges			Net additions to caseload end of year
			Total	Under care less than 1 year	Under care 5 years and over	Total	Under care less than 1 year	Under care 5 years and over	
Total	2,085	6,191	4,492	1,638	834	1,699	900	148	386
Boys	1,079	3,370	2,490	882	485	880	420	81	199
White	965	2,995	2,205	790	424	790	375	75	175
Other	114	375	285	92	61	90	45	6	24
Girls	1,006	2,821	2,002	756	349	819	480	67	187
White	871	2,497	1,778	651	327	719	421	61	152
Other	135	324	224	105	22	100	59	6	35
TYPE OF CASE									
Veteran	640	3,051	2,518	536	666	533	187	109	107
Interstate	122	291	156	92	6	135	81	5	-13
Unmarried mothers	128	171	70	63	1	101	94	-	27
County cases	82	381	257	50	87	124	55	18	-42
General services	1,113	2,297	1,491	897	74	806	483	16	307
HANDICAP									
None	1,470	4,331	3,362	1,175	702	969	513	115	501
Blindness	64	186	141	56	27	45	17	7	19
Orthopedic	23	86	68	20	11	18	5	1	5
Deafness	107	212	113	69	4	99	72	2	8
Emotional	35	188	147	28	42	41	11	9	-6
Retarded	352	1,012	561	264	19	451	254	8	-99
Multiple	34	176	100	26	29	76	28	6	-42



PERCENTAGE DISTRIBUTION OF CHILD WELFARE ADMISSIONS, CHILDREN SERVED DURING YEAR,  
CASELOAD END OF YEAR AND DISCHARGES BY RACE, SEX, TYPE OF CASE AND HANDICAPS

Table 31.

	Admissions during year	Number served during year	Caseload 7/1/64			Discharges			Net additions to caseload end of year
			Total	Under care less than 1 year	Under care 5 years and over	Total	Under care less than 1 year	Under care 5 years and over	
Total	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0	100.0
Numerical bases	2,085	6,191	4,492	1,638	834	1,699	900	148	386
Boys	51.8	54.4	55.4	53.8	58.2	51.8	46.7	54.7	51.6
White	46.3	48.3	49.1	48.2	50.9	46.5	41.7	50.6	45.4
Other	5.5	6.1	6.3	5.6	7.3	5.3	5.0	4.1	6.2
Girls	48.2	45.6	44.6	46.2	41.8	48.2	53.3	45.3	48.4
White	41.7	40.4	39.6	39.8	39.2	42.3	46.8	41.2	39.4
Other	6.5	5.2	5.0	6.4	2.6	5.9	6.5	4.1	9.0
TYPE OF CASE									
Veteran	30.7	49.3	56.0	32.7	79.8	31.4	20.8	73.6	27.7
Interstate	5.9	4.7	3.5	5.6	0.7	8.0	9.0	3.4	-3.4
Unmarried mothers	6.1	2.8	1.6	3.8	*	5.9	10.4	-	7.0
County cases	3.9	6.1	5.7	3.1	10.4	7.3	6.1	12.2	-10.8
General services	53.4	37.1	33.2	54.8	8.9	47.4	53.7	10.8	79.5
HANDICAP									
None	70.5	70.1	74.9	71.8	84.2	57.1	57.0	77.6	129.8
Blindness	3.1	3.0	3.1	3.4	3.2	2.6	1.9	4.7	4.9
Orthopedic	1.1	1.4	1.5	1.2	1.3	1.1	0.6	0.7	1.3
Deafness	5.1	3.4	2.5	4.2	0.5	5.8	8.0	1.4	2.1
Emotional	1.7	3.0	3.3	1.7	5.0	2.4	1.2	6.1	-1.6
Retarded	16.9	16.3	12.5	16.1	2.3	26.5	28.2	5.4	-25.6
Multiple	1.6	2.8	2.2	1.6	3.5	4.5	3.1	4.1	-10.9

\*Less than 0.5%.

The data for girls indicate that fewer girls receive care and are under care a shorter time than boys. The fact that only 2.6 percent of the children under care over five years are non-white girls compared with rate of 5.2 percent for those served during the fiscal year 1964 indicates that a comparatively smaller number of non-white girls need care longer than white girls. The discharge data for girls appears to indicate this fact.

#### Type of Case and Length of Service:

The Type of Case data confirms previously stated facts. Veteran's children and children as County Cases are generally under care longer than other children. General Services cases are under care a comparatively short time. Veteran's children and County Cases account for 34.5 percent of all admissions. These same two groups account for over 55 percent of the total served during fiscal year 1964, over 60 percent of the caseload active at the end of the year, and more than 90 percent of the active cases under care more than five years. These two groups account for 38.7 percent of all discharges, 26.9 percent of those discharged with less than one year of service and 85.8 percent of those discharged after being under care more than five years.

General Service cases accounted for over half of the admissions, but only about one-third of the caseload. Only 8.9 percent of the cases under care more than five years were General Service cases, while 47.4 percent of all discharges and 53.7 percent of those discharged with less than one year's service were General Services Cases.

#### Handicaps:

The most interesting fact with regard to data describing handicaps seems to be the fact that the non-handicapped children appear to remain longer than the handicapped. One of the reasons for this may be the fact that the Division of Child Welfare conducts admissions studies for the Department's Schools for handicapped children and in many instances closes the case after the study is completed. On the other hand, the total number of children with emotional handicaps, retarded children, or multiple handicapped children, being served, was 147 less on July 1, 1964 than it was on July 1, 1963. With an increase of 501 non-handicapped children in 1964, the conclusion seems to be that the Division is servicing a less handicapped population than in the past.



## SECTION II

## LICENSED CHILD WELFARE INSTITUTIONS AND AGENCIES

The Department of Children and Family Services has the legal responsibility for the licensing of child care facilities in the state and operates with a philosophy which stresses the role of the private agencies in child care or service.

In the fiscal year 1964 there were licensed, <sup>24</sup> private agencies, 19 institutions and/or agencies, 67 institutions, 4 maternity centers, and ~~one governmental agency~~. It is with these 115 facilities that the Division of Child Welfare shares the responsibilities for the children needing care and service in Illinois. The Department has, on one hand, under the provisions of the Child Care Act the mandate of licensing these facilities and on the other hand the need to purchase care for individual children from these facilities, as the situation arises. Thus the two programs are supplementary with the Division of Child Welfare serving the needs of children, when adequate licensed facilities are not available.

Nineteen of these 115 licensed facilities have two licenses, a license as an institution and as a child care agency and will be designated as one group in the tables as institutions-agencies. The one public agency licensed and reporting as a children's agency is the Cook County Department of Public Aid, Children's Division.

To better understand the terminology used to designate these facilities the following definitions have been abstracted from the Illinois Revised Statutes, Child Care Act, as approved July 10, 1957:

"Child Care Institutions" means a child care facility where five or more children are received and maintained day and night for the purpose of providing them with care or training or both. The term Child Care Institutions includes institutional schools operated a full calendar year but does not include; any state operated institution for child care established pursuant to legislative action; any agency operating under a license issued pursuant to Section 10-1 of the Mental Health Code; any Juvenile Detention Home; any institution, home, place or facility licensed by or under the authority of the Illinois State Department of Public Health; any bonafide boarding school in which children are primarily taught branches of education corresponding to those taught in public school; any facility licensed as a group care home or group day care facility.

"Maternity Center" means a place in which any person, agency, corporation or facility other than one licensed as a family foster home or group care home receives, treats or cares for one or more illegitimately pregnant minor girls.

"Child Welfare Agency" means a child care facility, public or private, receiving any child or children for the purpose of placing such child or children in foster family homes or other facilities for child care apart from the custody of the child's or children's parents or guardians. The term Child Welfare Agency includes all agencies established and maintained by a municipality or other political subdivisions of the State of Illinois to protect, guard, train, or care for children outside their own homes but does not include any court of record including family courts, or duly appointed officer of such courts who receive and place children pursuant to order of such courts.

To compare the needs of and the services given children, these 115 agencies have been grouped by the same geographic or regional boundaries as used by the Division of Child Welfare for direct service. However the children were not necessarily residents of the region, but geographically grouped by location of reporting facility.

LICENSED PRIVATE AND PUBLIC FACILITIES FOR CARE AND  
SERVICE OF CHILDREN, BY TYPE AND LOCATION

Table 1.

Region	Total number	Private				Public
		Institutions	Institutions- Agencies	Agencies	Maternity Centers	Cook Co. D.P.A. Children's Division
Rockford	12	8	2	2	-	-
Chicago	51	30	8	9	3	1
Peoria	13	7	3	3	-	-
Springfield	16	6	1	8	1	-
Champaign	15	12	2	1	-	-
Carbondale	1	-	1	-	-	-
East St. Louis	7	4	2	1	-	-
Total	115	67	19	24	4	1

Table 2 shows the number of children served during the year, by the five different types of facilities and Table 3 expresses the same data as percent of totals served.



CHILDREN SERVED DURING THE YEAR, BY TYPE OF LICENSED  
INSTITUTION OR AGENCY, FISCAL YEAR 1964

Table 2.

Type of facility	Children receiving service 7/1/63	Admitted during year	Discharged during year	Children receiving service 6/30/64	Children served during year
Institutions	4,485	3,117	3,239	4,363	7,602
Institutions-Agencies	2,356	1,737	1,650	2,443	4,093
Agencies					
Private	4,815	2,497	2,525	4,787	7,312
Public	3,730	698	329	4,099	4,428
Maternity Centers	77	360	350	87	437
Total	15,463	8,409	8,093	15,779	23,872

PERCENTAGE DISTRIBUTION OF CHILDREN SERVED DURING THE YEAR,  
BY TYPE OF LICENSED INSTITUTION OR AGENCY,  
FISCAL YEAR 1964

Table 3.

Type of facility	Percent				
	Children receiving service 7/1/63	Admitted during year	Discharged during year	Children receiving service 6/30/64	Children served during year
Institutions	29.0	37.1	40.0	27.6	31.9
Institutions-Agencies	15.3	20.7	20.4	15.5	17.1
Agencies					
Private	31.1	29.7	31.2	30.3	30.6
Public	24.1	8.3	4.1	26.0	18.5
Maternity Centers	0.5	4.2	4.3	0.6	1.9
Total	100.0	100.0	100.0	100.0	100.0

Table 4 gives a further breakdown of the number of children served during the year by region in which facility is located and type.

CHILDREN SERVED BY LICENSED INSTITUTIONS AND AGENCIES,  
BY TYPE OF FACILITY AND REGION

Table 4.

Region and type of facility	Children receiving service 7/1/63	Admitted during year	Discharged during year	Children receiving service 6/30/64	Children served during year
Rockford					
Institutions	377	236	258	355	613
Institutions-agencies	115	64	55	124	179
Agencies	84	128	106	106	212
Maternity Centers	-	-	-	-	-
Total	576	428	419	585	1,004
Chicago					
Cook Co. D.P.A.					
Children's Division	3,730	698	329	4,099	4,428
Institutions	3,266	2,217	2,314	3,169	5,483
Institutions-agencies	1,826	1,356	1,340	1,842	3,182
Agencies	3,646	1,570	1,610	3,606	5,216
Maternity Centers	60	318	304	74	378
Total	12,528	6,159	5,897	12,790	18,687
Peoria					
Institutions	176	207	210	173	383
Institutions-agencies	174	147	109	212	321
Agencies	468	400	456	412	868
Maternity Centers	-	-	-	-	-
Total	818	754	775	797	1,572
Springfield					
Institutions	117	55	44	128	172
Institutions-agencies	22	38	28	32	60
Agencies	493	315	258	550	808
Maternity Centers	17	42	46	13	59
Total	649	450	376	723	1,099
Champaign					
Institution	370	258	282	346	628
Institutions-agencies	79	57	58	78	136
Agencies	20	31	32	19	51
Maternity Centers	-	-	-	-	-
Total	469	346	372	443	815

Table 4. (continued)

Region and type of facility	Children receiving service 7/1/63	Admitted during year	Discharged during year	Children receiving service 6/30/64	Children served during year
<b>Carbondale</b>					
Institutions	-	-	-	-	-
Institutions-agencies	75	32	25	82	107
Agencies	-	-	-	-	-
Maternity Centers	-	-	-	-	-
Total	75	32	25	82	107
<b>East St. Louis</b>					
Institutions	179	144	131	192	323
Institutions-agencies	65	43	35	73	108
Agencies	104	53	63	94	157
Maternity Centers	-	-	-	-	-
Total	348	240	229	359	588
<b>Grand Totals</b>					
Cook Co. D.P.A.	15,463	8,409	8,093	15,779	23,872
Children's Division	3,730	698	329	4,099	4,428
Institutions	4,485	3,117	3,239	4,363	7,602
Institutions-agencies	2,356	1,737	1,650	2,443	4,093
Agencies	4,815	2,497	2,525	4,787	7,312
Maternity Centers	77	360	350	87	437

An increase in the number of children receiving service at the end of the year occurred in five regions. Rockford had an increase of nine children, Springfield had 74 more children, Carbondale had 12 more and East. St. Louis had 6 more. Cook County Department of Public Aid, Children's Division showed an increase of 369 children, the dual purpose facilities or Institutions-Agencies, and the Maternity Centers had an increase of 30 children while the Institutions and Agencies as separate facilities showed a decrease of 137 children. In the other two regions, Peoria and Champaign there was a decrease in number of children being served at the end of the year.

State-wide, the Licensed Institutions and Child Welfare Agencies reported an increase of 316 in the number being served at the end of the year or slightly more than two percent over the number served at the beginning of the year.

During the year 8,409 children were accepted for service. The number and percent of the total admitted by type of facility was:

	<u>Number</u>	<u>Percent</u>
Cook County, D. P. A., Children's Division	698	8.3
Institutions	3,117	37.1
Institutions-Agencies	1,737	20.6
Agencies	2,497	29.7
Maternity Centers	<u>360</u>	<u>4.3</u>
	8,409	100.0

In the same time period 8,093 children were discharged with the percent of the total discharged by type of facility as:

	<u>Number</u>	<u>Percent</u>
Cook County, D. P. A., Children's Division	329	4.1
Institutions	3,239	40.0
Institutions-Agencies	1,650	20.4
Agencies	2,525	31.2
Maternity Centers	<u>350</u>	<u>4.3</u>
	8,093	100.0

Of the 23,872 children served during the year, the 8,093 children discharged represents 33.9 percent. By the type of facility this 33.9 percent of the caseload was distributed as a percent of the total 23,872 children as:

	<u>Percent</u>
Cook County, D. P. A., Children's Division	1.4
Institutions	13.6
Institutions-Agencies	6.9
Agencies	10.5
Maternity Centers	<u>1.5</u>
	33.9

These percentages, although stating facts, do not express or point out the high turnover rate of children in most of these facilities. With the exception of Cook County, D. P. A. there is, in general, a discharge for each admission. Cook County D. P. A. has the ratio of approximately two admissions for each discharge.

The following expresses the discharges of each type of facility as a percentage of the children that were served during the year by the facility:

	<u>Percent</u>
Cook County, D. P. A., Children's Division	7.4
Institutions	42.6
Institutions-Agencies	40.3
Agencies	34.5
Maternity Centers	80.1

The discussions of the characteristics of the children served are based on the total caseload during the year in these licensed facilities.

In all the facilities, except of course the Maternity Centers, more boys were served than girls, however, this difference was greater in the Institutions than in the Agencies, which differs by over 17 percent. The ratio of the number of white children served to the non-white children was not very different for boys and girls. However, the Agencies served a larger number of the non-white children than the Institutions. In the private and public agencies, with Cook County, Department of Public Aid, Children's Division serving three times as many non-white children as the private Agencies.

The 5,447 non-white children served constituted about 23 percent of the total number served, with Cook County, Department of Public Aid, Children's Division serving 3,372 or over sixty percent of these children.

CHILDREN SERVED DURING THE YEAR BY LICENSED INSTITUTIONS OR AGENCIES, BY SEX, RACE, AND TYPE OF FACILITY

Table 5.

Sex and race	Total		Institutions		Institutions- Agencies		Agencies				Maternity Centers	
							Private		Public			
	Number	Per- cent	Number	Per- cent	Number	Per- cent	Number	Per- cent	Number	Per- cent	Number	Per- cent
Boys	12,726	53.3	4,455	58.6	2,093	51.1	3,777	51.6	2,401	54.2	-	-
White	9,845	77.4	4,026	90.4	1,936	92.5	3,281	86.9	602	25.1	-	-
Non-white	2,881	22.6	429	9.6	157	7.5	496	13.1	1,799	74.9	-	-
Girls	11,146	46.7	3,147	41.4	2,000	48.9	3,535	48.4	2,027	45.8	437	100.0
White	8,580	77.0	2,837	90.1	1,866	93.3	3,016	85.3	454	22.4	407	93.1
Non-white	2,566	23.0	310	9.9	134	6.7	519	14.7	1,573	77.6	30	6.9
Total	23,872	100.0	7,602	100.0	4,093	100.0	7,312	100.0	4,428	100.0	437	100.0



CHILDREN SERVED DURING THE YEAR BY TYPE OF LICENSED INSTITUTION  
OR AGENCY, AND AGE ON ADMISSION

Table 6.

Age on admission	Children served during year	Institutions	Institutions-Agencies	Agencies		Maternity Centers
				Private	Public	
Less than 1 year	5,868	1,169	1,943	2,255	501	-
1 - 2 years	2,057	242	170	976	669	-
2 - 3 years	1,120	237	91	430	362	-
3 - 4 years	1,009	264	86	349	310	-
4 - 5 years	984	294	84	281	325	-
5 - 6 years	896	303	73	248	272	-
6 - 15 years	8,830	4,129	1,053	1,872	1,763	13
15 - 18 years	2,378	926	345	714	211	182
18 years and over	730	38	248	187	15	242
Total	23,872	7,602	4,093	7,312	4,428	437

Table 6 shows the age on admission of the 23,872 children served during the year. Regrouping the age distribution for percentages, Table 7 points out percentagewise the variations in the ages of children on admission within each type of facility.

PERCENTAGE DISTRIBUTION BY AGE ON ADMISSION OF THE CHILDREN SERVED DURING  
THE YEAR IN EACH TYPE OF LICENSED INSTITUTION OR AGENCY

Table 7.

Age on admission	Children served during year	Institutions	Institutions-Agencies	Agencies		Maternity Centers
				Private	Public	
Less than 1 year	24.6	15.4	47.5	30.8	11.3	-
1 - 6 years	25.4	17.6	12.3	31.3	43.8	-
6 - 15 years	37.0	54.3	25.7	25.6	39.8	3.0
15 years and over	13.0	12.7	14.5	12.3	5.1	97.0
Total	100.0	100.0	100.0	100.0	100.0	100.0

PERCENTAGE DISTRIBUTION BY AGE ON ADMISSIONS OF CHILDREN SERVED DURING  
THE YEAR, BY TYPE OF LICENSED INSTITUTION OR AGENCY

Table 8.

Age on admission	Children served during year	Institution	Institutions-Agencies	Agencies		Maternity Centers
				Private	Public	
Less than 1 year	100.0	19.9	33.1	38.5	8.5	-
1 - 6 years	100.0	22.1	8.3	37.7	31.9	-
6 - 15 years	100.0	46.8	11.9	21.2	20.0	0.1
15 years and over	100.0	31.0	19.1	29.0	7.3	13.6

Table 8 indicates percentagewise the facility in which the children of specified ages on admission were accepted for care or service.

These two Tables 7 and 8, used together mean that for the 23,782 children served during the year by all institutions and agencies, that 24.6 percent were at time of admission less than one year of age.

25.4 percent were between ages of one to six years.

37.0 percent were between ages of six to fifteen years

and 13.0 percent were fifteen years and over

and that these children, grouped by age on admission, are now being served by certain facilities. For example: the 5,868 children (Table 6) or 24.6 percent who had been admitted for service, when less than one year of age, are being served (Table 8), percentagewise in the following facilities--

1,169 or 19.9 percent in private institutions

1,943 or 33.1 percent in institutions-agencies

2,255 or 38.5 percent by private agencies

501 or 8.5 percent by public agency.

In the same manner similar deductions could be made for each group. Also, these same deductions may be simply restated: the child receiving service during the year, who was admitted before his sixth birthday will have, in general, been cared for by an agency or by an agency connected with an institution, while the child who was admitted at an older age, or 6 years and older, will most likely have been cared for by an institution.

Always, with service to children by welfare facilities, the question of the family situation of these children arises. If this question can be answered it may in part explain why the child needs care or service outside of his own home or may justify the time that will be needed for this care. The "broken home" and the home with only one parent living or neither parent living does suggest reasons for the need of care for children.

MARITAL STATUS OF THE PARENTS OF THE CHILDREN SERVED BY  
TYPE OF LICENSED INSTITUTION OR AGENCY

Table 9.

Marital status	Total children	Institutions	Institutions-Agencies	Agencies		Maternity Centers
				Private	Public	
Parents married	4,796	1,591	871	1,594	406	334
Parents not married	7,992	1,227	1,944	2,954	1,866	1
Parents separated	4,567	1,577	468	1,177	1,336	9
Parents divorced	2,653	1,275	493	647	203	35
Both parents deceased	277	165	25	56	28	3
Father deceased	1,304	752	121	279	125	27
Mother deceased	1,452	621	119	283	420	9
Other living arrangements	47	7	6	27	7	-
Unknown	784	387	46	295	37	19
Total	23,872	7,602	4,093	7,312	4,428	437

PERCENTAGE DISTRIBUTION OF MARITAL STATUS OF THE PARENTS OF THE CHILDREN  
SERVED, BY TYPE OF LICENSED INSTITUTION OR AGENCY  
Table 10.

Marital status	Total children	Institutions	Institutions- Agencies	Agencies		Maternity Centers
				Private	Public	
Parents married	20.1	20.9	21.3	21.8	9.2	76.4
Parents not married, divorced or separated	63.7	53.7	71.0	65.3	76.9	10.3
Parent or parents deceased	12.7	20.2	6.5	8.5	12.9	8.9
Unknown and other situations	3.5	5.2	1.2	4.4	1.0	4.4
Percent	100.0	100.0	100.0	100.0	100.0	100.0

The parental status for the children served by these institutions and agencies, Tables 9 and 10, seems to allow a grouping of the children into four categories, namely:

	Number of children	Percentage
Parents married	4,796	20.1
Parents not married, divorced or separated	15,212	63.7
Parent or parents deceased	3,033	12.7
Unknown and other situations	831	3.5
	23,872	100.0

In looking at these percentages it is clear that about 80 percent of the children receiving service during the year did not have the "usual" parental care and home living arrangements at the time of acceptance for service. What the problems of the children, the 20 percent living in the so-called usual manner were, are not reported. The institutions and private agencies seem to be consistent in that each of the three types of facilities had in their caseload, about 20 percent of the children whose parents were married, living together. However, Cook County Children's Bureau had a much lower percentage for this group of children or only

about 9 percent. For the children in Maternity Centers, the unwed mother waiting for the birth of a child, 76 percent were from unbroken homes and only 24 percent from the broken home or home not functioning as the usual family.

Linked with the marital or parental status of the parents of the children served is the whereabouts of the children's parents. Often one or both of the parents are not living in the home although the marriage may be intact. For example, the father of a child may be living at home and the mother in a mental hospital or the mother and father could both be in a penal institution. The following Table 11 shows the whereabouts of the parents of the children as the mother and the father as individuals, not as a family unit.

WHEREABOUTS OF FATHERS OF THE CHILDREN SERVED, BY  
TYPE OF LICENSED INSTITUTION OR AGENCY

Table 11.

Whereabouts	Total		Institutions	Institutions- Agencies	Agencies		Maternity Centers
	Number	Percent			Private	Public	
In own home	10, 576	44.3	3, 733	2, 246	2, 958	1, 270	369
In General Hospital	90	0.4	29	12	34	15	-
In Mental Hospital	160	0.7	53	23	59	25	-
In Hospital for Mentally Retarded	6	0.1	2	-	2	2	-
In Penal Institution	520	2.2	156	42	164	157	1
In Armed Forces	185	0.8	71	52	50	12	-
In other situations	1, 671	7.0	939	167	358	177	30
Unknown	10, 664	44.5	2, 619	1, 551	3, 687	2, 770	37
Total	23, 872	100.0	7, 602	4, 093	7, 312	4, 428	437



WHEREABOUTS OF MOTHERS OF THE CHILDREN SERVED, BY  
TYPE OF LICENSED INSTITUTION OR AGENCY

Table 12.

Whereabouts	Total		Institution	Institutions- Agencies	Agencies		Maternity Centers
	Number	Percent			Private	Public	
In own home	16,538	69.3	5,015	3,104	5,446	2,558	415
In General Hospital	687	2.9	186	340	89	72	-
In Mental Hospital	1,248	5.2	432	117	398	301	-
In Hospital for Mentally Retarded	63	0.3	12	2	25	24	-
In Penal Institution	387	1.6	100	16	91	180	-
In Armed Forces	5	0.1	1	2	1	1	-
In other situations	2,340	9.8	943	300	423	662	12
Unknown	2,604	10.8	913	212	839	630	10
Total	23,872	100.0	7,602	4,093	7,312	4,428	437

The whereabouts of the fathers of 10,664, or 44.5 percent, of the children were unknown when the child was accepted for care and 44.3 percent of the children's fathers were in their own home. The other children, about 11 percent, had their fathers away from the home for various reasons, from illness to penal service.

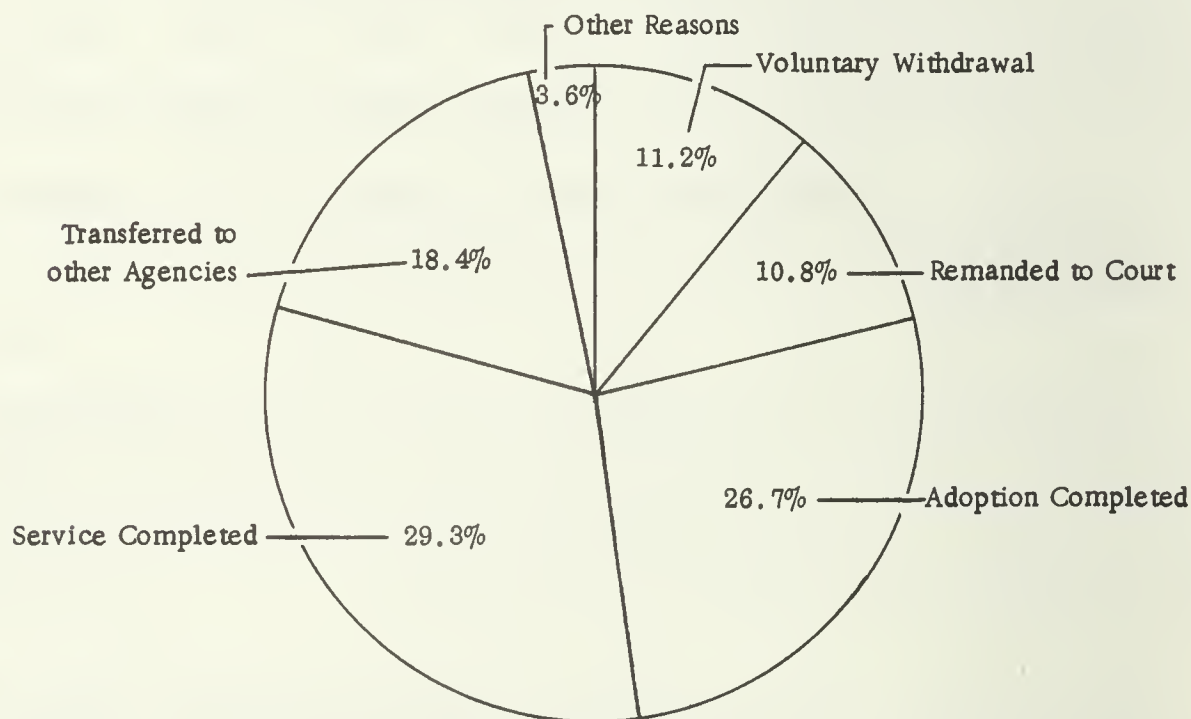
In contrast 69.3 percent of the children's mothers were in their own home and only 2,604, or 10.8 percent, were children with whereabouts of mother unknown.

These tables also indicate that a greater number of mothers were in hospital facilities than fathers, with over 5 percent in hospitals for mental illness.

During the year 8,093 children were discharged from service. The largest group of these children, 2,370, or 29.3 percent, was discharged with the reporting connotation of "Service Completed". This term, not discrete could have many and various meanings, but interpreted to mean, that the problems of the child as presented had been adequately solved.

The next largest group, 26 percent, or 2,162 children, was discharged as adoption completed.

In addition to these two groups 11.2 percent of those discharged voluntarily withdrew, 10.8 percent were remanded to the courts and 18.4 percent were transferred to another agency for service. The remainder of those discharged, 287 children, or less than 4 percent, were removed from records because the children moved, reached majority, died, or for some other reasons, not by agency decision.



PERCENT OF CHILDREN DISCHARGED, BY REASON FOR DISCHARGE

Chart 1

Graphically, by grouping these reasons for the discharge of a child, it appears that well over 85 percent of the children were discharged by the facilities with objectives completed.

CHILDREN DISCHARGED, BY REASON FOR DISCHARGE AND  
TYPE OF INSTITUTION OR AGENCY

Table 13.

Reason for discharge	Children		Institutions	Institutions-Agencies	Agencies		Maternity Centers
	Number	Percent			Private	Public	
Voluntary withdrawal	906	11.2	558	108	210	-	30
Remanded to Court	878	10.8	583	49	246	-	-
Adoption completed	2,162	26.7	25	906	1,228	2	1
Service completed	2,370	29.3	1,029	464	589	35	253
Transferred to another facility	1,490	18.4	971	70	162	221	66
Reached majority	174	2.2	17	34	57	66	-
Moved	37	0.4	7	8	19	3	-
Lost to service	30	0.4	25	3	2	-	-
Deceased	25	0.3	8	7	10	-	-
Other reasons	21	0.3	16	1	2	2	-
Total	8,093	100.0	3,239	1,650	2,525	329	350
Percent	100.0		40.0	20.4	31.2	4.1	4.3

The adoptive program always of interest, gives a reason for discharge for well over one-fourth of the children. Nearly 57 percent of these adoptions were completed by the child welfare agencies and approximately 42 percent by the institutions, which also had agency affiliations and licenses.

The discussion of the reason for discharge of children leads to the question of how long have the children been served. Again using the total number of children served during the year, or 23,872 children, Table 14, the median length of stay of these children, as of June 30, 1964, or on the date of their discharge during the year, can be calculated and found to be one to two years.

TIME UNDER CARE OF THE CHILDREN SERVED, BY  
TYPE OF INSTITUTION OR AGENCY

Table 14.

Time	Children		Institution	Institutions - Agencies	Agencies		Maternity Centers
	Number	Percent			Private	Public	
Less than 6 months	5,978	25.1	2,567	1,168	1,523	294	426
6 months to 1 year	4,312	18.1	1,042	1,028	1,811	421	10
1 - 2 years	4,347	18.3	1,346	833	1,329	838	1
2 - 3 years	2,084	8.7	774	254	654	402	-
3 - 4 years	1,604	6.7	558	186	441	419	-
4 - 5 years	1,037	4.3	335	113	262	327	-
5 - 6 years	831	3.5	232	80	226	293	-
6 - 7 years	701	2.9	163	72	208	258	-
7 - 8 years	583	2.4	157	54	135	237	-
8 - 9 years	482	2.0	121	36	146	179	-
9 - 10 years	346	1.4	81	26	102	137	-
10 years and over	1,567	6.6	226	243	475	623	-
Total	23,872	100.0	7,602	4,093	7,312	4,428	437
Percent	100.0		31.8	17.1	30.7	18.5	1.9

However, as expected, each type of facility, except two, differs somewhat in the time the children have been under care.

For: Institutions the median time children are under care is one to two years,

Private Agencies the median time children are under care is also one to two years,

but for Institutions-Agencies the median time under care is shorter, six months to one year, and for Maternity Centers median time under care is less than six months.



Cook County, Department of Public Aid, Children's Division data presents quite a different picture with the median time a child has been under care as three to four years. This longer length of time under care for children is logical with the ratio of admissions and separations as mentioned previously. Cook County, Department of Public Aid, Children's Division, is also unique in having percentagewise more than twice as many children staying over 10 years, with 14.1 percent of the agencies' children in this group.

Another way to look at the data to better understand the differences of the time under care of children in the various type of facilities is by using an accumulative percentage table. Table 15 shows the following facts for the 23,872 children served during the year in all licensed facilities: 74.9 percent of all children served by the end of the year had received care over 6 months; likewise for Institutions 66.2; for Institutions-Agencies 71.1; for Private Agencies 79.2; and for Public Agency 93.4 percent. In a similar manner any specific time in years may be compared, for example, the percent of children served during the year who had been a part of the facilities caseload 5 years or more is 12.9 percent for Institutions, 12.5 for Institutions-Agencies, 17.7 for Private Agencies and 39.0 percent for the Public Agency.

Table 15. PERCENT OF THE TOTAL CHILDREN SERVED DURING THE YEAR,  
BY LENGTH OF TIME UNDER CARE

Time	Total children served	Served by Institutions	Served by Institutions- Agencies	Served by Agencies	
				Private	Public
6 months or more	74.9	66.2	71.5	79.2	93.4
1 year or more	56.8	52.5	46.3	54.4	83.9
2 years or more	38.5	34.8	26.0	36.2	64.9
3 years or more	29.8	24.6	19.8	27.3	55.8
4 years or more	23.1	17.3	15.2	21.3	46.4
5 years or more	18.8	12.9	12.5	17.7	39.0
6 years or more	15.3	9.8	10.5	14.6	32.4
7 years or more	12.4	7.7	8.8	11.7	26.6
8 years or more	10.0	5.6	7.5	9.9	21.2
9 years or more	8.0	4.0	6.6	7.9	17.2
10 years or more	6.6	3.0	5.9	6.5	14.1

Thus the 115 licensed child welfare facilities have served monthly approximately 16,000 children and for the year a total of 23,872 children. Each facility contributed a unique type of service and probably each facility served a unique segment of the total children needing care or service; children, who over the years, have received more than 50,000 years of agency service and institutional care.



The following table lists by name the licensed facilities reporting, showing the number of children served. This listing may be compared with Table 4 for summary purposes.

# LICENSED CHILD WELFARE AGENCIES

Table 16.

Agency	Children served 7/1/63	Admissions	Discharges	Children receiving service 6/30/64	Children served during year
PRIVATE					
Bensenville Home Society	63	41	38	66	104
Catholic Charities, Alton	63	48	38	73	111
Catholic Charities, Belleville	104	53	63	94	157
Catholic Charities, Decatur	31	29	22	38	60
Catholic Charities, Jacksonville	28	9	22	15	37
Catholic Charities, Joliet	433	225	208	450	658
Catholic Charities, Quad-Cities	55	41	23	73	96
Catholic Charities, Quincy	38	23	6	55	61
Catholic Charities, Rockford	84	74	92	66	158
Catholic Charities, Springfield	127	139	108	158	266
Catholic Home Bureau	2,483	922	969	2,436	3,405
Catholic Social Service, Peoria	267	198	228	237	465
Chicago Child Care Society	279	93	109	263	372
Child and Family Service, Peoria	158	99	123	134	257
Child and Family Service, Sangamon County	151	25	39	137	176
Children and Family Services, Chicago	53	8	11	50	61
Evangelical Child Welfare Agency	114	39	58	95	153
Family Service of Adams County	-	1	-	1	1
Family Service, Decatur	20	31	32	19	51
Florence Crittenton Peoria Home	43	103	105	41	146
Lutheran Social Service	94	147	107	134	241
Protestant Welfare Service	-	54	14	40	54
St. Mary's Home for Children	45	11	15	41	56
Youth Guidance-Youth Service	82	84	95	71	166
Total (24)	4,815	2,497	2,525	4,787	7,312
PUBLIC					
Cook County Department of Public Aid, Children's Division	3,730	698	329	4,099	4,428
Total (1)	3,730	698	329	4,099	4,428
Total (25)	8,545	3,195	2,854	8,886	11,740

## LICENSED MATERNITY CENTERS

Table 17.

Maternity centers	Children served 7/1/63	Admissions	Discharges	Children receiving service 6/30/64	Children served during year
Chandler House	27	139	127	39	166
Misericordia Home	24	118	118	24	142
St. Monica Hall	17	42	46	13	59
St. Vincent's Center	9	61	59	11	70
Total (4)	77	360	350	87	437

## LICENSED PRIVATE INSTITUTIONS-CHILD WELFARE AGENCIES

Table 18.

Institutions-agencies	Children served 7/1/63	Admissions	Discharges	Children receiving service 6/30/64	Children served during year
Baby Fold, The	41	42	47	36	83
Baptist Children's Home	75	32	25	82	107
Bethany Home	88	115	86	117	203
Central Baptist Children's Home	56	32	28	60	88
Chaddock Boys' School	22	38	28	32	60
Chicago Foundlings' Home	158	170	150	178	328
Children's Home of Peoria	19	1	1	19	20
Children's Home of Rockford	53	36	27	62	89
Covenant Children's Home	67	31	22	76	98
Cradle Society, The	281	272	295	258	553
Cunningham Children's Home	38	15	11	42	53
Hudelson Baptist Children's Home	33	20	17	36	53
Illinois Children's Home and Aid Society	444	214	215	443	658
Illinois Lutheran Welfare Association	199	271	202	268	470
Jewish Children's Bureau	241	76	74	243	317
Lake Bluff Children's Home	242	151	191	202	393
Lutheran Child Welfare Association	205	170	185	190	375
Methodist Children's Home of The Southern Illinois Conference	32	23	18	37	55
Nachusa Lutheran Home for Children	62	28	28	62	90
Total (19)	2,356	1,737	1,650	2,443	4,093

## LICENSED INSTITUTIONS

Table 19

Institutions	Children served 7/1/63	Admissions	Discharges	Children receiving service 6/30/64	Children served during year
Alfred Fortin Villa	34	14	10	38	48
Allendale Farm	65	36	23	78	101
Annabelle Huling Children's Home	13	12	13	12	25
Arden Shore Association	29	3	17	15	32
Arrowhead Ranch	31	26	22	35	57
Assemblies of God Children's Home	29	32	41	20	61
Augustana Nursery	21	114	112	23	135
Booker T. Washington Home	17	4	2	19	21
Boys' Farm Foundation	16	14	16	14	30
Boys' Farm School	69	67	64	72	136
Boys' Town of Illinois	8	9	6	11	17
Cantrell Hall	54	10	19	45	64
Catharina Kasper Industrial School for Girls	293	67	83	277	360
Catholic Children's Home	69	79	49	99	148
Champaign County Youth Home	3	125	122	6	128
Chicago Industrial Home for Children	50	9	20	39	59
Chicago Industrial School for Girls	243	44	48	239	287
Chicago Nursery and Half Orphan Asylum	41	19	18	42	60
Children's Convalescent Home	33	50	46	37	83
Children's Home of the Croatian Fraternal Union of America	17	9	7	19	26
Children's Home of Vermilion County	49	42	47	44	91
Children's Receiving Home	34	43	12	65	77
Community Home for Children, Inc.	6	-	-	6	6
Decatur and Macon County Welfare Home for Girls	37	8	7	38	45
Edna Smith Home for Children	30	20	21	29	50
Edgar County Children's Home	30	4	13	21	34
Forest Hall for Girls	9	5	7	7	14
Galesburg and Knox County Free Kindergarten Home	13	13	15	11	26
Glenwood School for Boys	220	87	117	190	307
Guardian Angel Home, Joliet	96	36	42	90	132
Guardian Angel School, Peoria	38	22	31	29	60
Hephzibah Children's Home	21	11	11	21	32
House of the Good Shepherd	129	71	103	97	200
Hoyleton Children's Home	27	18	15	30	45
Illinois Masonic Children's Home	26	3	6	23	29
Ketteler Manual Training School for Boys	380	78	87	371	458

## LICENSED INSTITUTIONS (continued)

Table 19.

Institutions	Children served 7/1/63	Admissions	Discharges	Children receiving service 6/30/64	Children served during year
Kemmerer Orphans' Home	37	13	9	41	50
King's Daughters' Children's Home	23	20	12	31	43
Larkin Home for Children	29	8	11	26	37
Lawrence Hall, Inc.	57	46	37	66	103
Lucy Orme Morgan Home	17	4	9	12	21
Lutheran Home for Children and Farm School of Andover	25	13	12	26	38
Lydia Children's Home	58	16	8	66	74
Mariama Club	4	4	2	6	8
Mary Bartelme Home for Girls	14	15	9	20	29
Maryville Academy	385	81	74	392	466
Mission of Our Lady of Mercy	40	33	36	37	73
Mooseheart	482	66	100	448	548
Mt. Carmel Children's Home	13	6	3	16	19
Namequa Lodge	14	14	8	20	28
Odd Fellows Children's Home	25	6	2	29	31
Park Ridge School for Girls	50	33	30	53	83
Randall House	21	4	1	24	25
Ridge Farm	19	2	3	18	21
Rosecrance Memorial Home	16	11	12	15	27
St. John's Catholic Orphanage	54	15	26	43	69
St. Joseph's Home for the Friendless	85	197	194	88	282
St. Vincent's Home for Boys	122	40	61	101	162
St. Vincent's Home for Girls	92	37	53	76	129
St. Vincent's Infant Asylum	221	1,046	1,044	223	1,267
Salem Children's Home	85	25	23	87	110
Schlarman Children's Home	21	89	91	19	110
Sunny Ridge Home for Children	30	1	2	29	31
Uhlich Children's Home	80	19	38	61	99
Victory Hall Boy's Home of McLean County	25	10	17	18	35
Woodland Home for Orphans and Friendless	27	9	9	27	36
Youth Farm, Inc.	34	30	31	33	64
Total (67)	4,485	3,117	3,239	4,363	7,602
Grand Total (115)	15,463	8,409	8,093	15,779	23,872





## SECTION III

### OTHER CHILD WELFARE SERVICES AND SUMMARY

#### CHILDREN IN DAY CARE CENTERS:

Day Care Centers in Illinois are subject to licensing by the Department of Children and Family Services.

A DAY CARE CENTER is a child care facility receiving nine or more children for care during part or all of a day, between 6 a.m. and 9 p.m. The term "day care center", includes facilities commonly called "child care centers", "day nurseries", "nursery schools", "kindergartens", "play groups", and "centers for mentally retarded", with or without stated educational purposes, but does not include (a) bona fide kindergartens or nursery schools operating under the auspices of established public or private boards of education; (b) bona fide kindergartens or nursery schools in which such kindergartens or nursery schools are located; or (c) those facilities operated in connection with a shopping center of shopping service transient children are received while parents are shopping on the premises.

July 1, 1963, at the beginning of the year there were 473 Day Care Centers licensed, 77 centers awaiting renewal of their licenses and 99 centers had filed application for license. By the end of the year there were 556 Day Care Centers licensed; 85 centers were awaiting renewal of their licenses and 74 centers had filed applications for license, or 66 more centers were known to the Department.

During the year ending June 30, 1964, reports were received from only 651 centers of the total number which operated during all or part of this period.

The combined total enrollment as reported by the 651 centers was 32,215 children. This figure includes some duplications due to "reopened" enrollments, but it is not possible to determine the actual count of such duplications. This report is, therefore, based on the total enrollment during the year.

The 32,215 children reported by the 651 centers were distributed by geographic location among the seven regions of the Division of Child Welfare as follows:

Region	Total number of children	Percentage of State total	Race			
			White	Percent	Non-white	Percent
Rockford	2,352	7.3	2,178	6.8	174	0.5
Chicago*	21,922	68.1	18,486	57.4	3,436	10.7
Peoria	2,328	7.2	2,267	7.0	61	0.2
Springfield	1,389	4.3	1,324	4.1	65	0.2
Champaign	2,966	9.2	2,841	8.8	125	0.4
Carbondale	154	0.4	153	0.4	1	-
East St. Louis	1,104	3.5	1,022	3.2	82	0.3
Total	32,215	100.0	28,271	87.7	3,944	12.3
*City of Chicago	10,256	31.9	7,267	22.6	2,989	9.3
Outside Chicago	11,666	36.2	11,219	34.8	447	1.4

Slightly over 87 percent or the 28,123 children served by those Day Care Centers which reported, were enrolled for regular attendance. Of this group 51 percent attended all day; 47 percent attended on a half-day schedule; and 2 percent came for odd hours of care, such as before, and/or after school or for lunch only.

The remaining 13 percent of the children attended on an average of two or three days a week for various hours of care.

The distribution of the total number of children served by Day Care Centers by age groups was:

Region	Total number of children	Under 3 years	3-4 years	5-6 years	6-11 years	12-15 years	16 years and over
Rockford	2,352	57	918	911	400	39	27
Chicago*	21,922	1,264	14,098	4,365	1,716	272	207
Peoria	2,328	36	684	1,072	402	46	88
Springfield	1,389	76	674	330	263	32	14
Champaign	2,966	113	1,282	888	611	48	24
Carbondale	154	5	96	33	12	3	5
East St. Louis	1,104	61	600	255	137	42	9
Total	32,215	1,612	18,352	7,854	3,541	482	374
*City of Chicago	10,256	617	6,695	1,747	1,006	133	58
Outside Chicago	11,666	647	7,403	2,618	710	139	149

The 18,352 children in the 3-4 year age grouping comprised 57 percent of the total enrollment. Only 1,612 or 5 percent were under 3 years of age. The 7,854 or 24 percent of the children in the 5-year age group were mostly enrolled in centers which offered a kindergarten program. The remaining 4,397 or 14 percent of the children were 6 years of age or over.

Of the total number of 4,397 children over 6 years of age, 1,946 were mentally retarded, as shown in the last three columns of the tabulation below, and were enrolled in 69 centers specifically licensed for the care of mentally retarded children:

<u>Region</u>	<u>Number centers</u>	<u>Number reported</u>	<u>Enroll- ment</u>	<u>2 years</u>	<u>3-4 years</u>	<u>5-6 years</u>	<u>6- 11 years</u>	<u>12- 15 years</u>	<u>16 and over</u>
Rockford	6	6	199	5	22	13	94	38	27
Chicago (outside)	24	22	653	-	19	45	302	138	149
Chicago (city)	12	11	661	2	35	52	381	133	58
Peoria	6	6	310	3	11	32	131	45	88
Springfield	8	8	94	-	1	11	37	31	14
Champaign	9	8	222	2	21	18	109	48	24
Carbondale	2	1	10	-	-	-	2	3	5
East St. Louis	6	6	91	-	-	-	51	29	9
Total	69	68	2,240	12	109	173	1,107	465	374

Of the 482 children between the ages of 12 to 16, all but 17 or 465 were mentally retarded. Four of these 17 children were physically handicapped; 13 were school age children who attended a day care center during vacation period only.

# DEPARTMENT OF CHILDREN AND FAMILY SERVICES

## REIMBURSEMENTS TO THE COUNTIES IN ILLINOIS

In abstract, the Illinois Statutes, Chapter 23, Charities and Public Welfare states: The Illinois Department of Children and Family Services shall reimburse the counties of the state for the care of children declared dependent or delinquent, by order of the court and placed under the guardianship of a person appointed by the court, and a licensed child welfare agency, or in an approved family home or County Department of Public Aid. This reimbursement for care of a child to equal one-half of the cost of care, up to but not to exceed \$70.00 per month.

### STATE REIMBURSEMENTS TO COUNTIES FOR THE CARE OF NEGLECTED, DEPENDENT AND DELINQUENT CHILDREN

Table 1 a.

Fiscal Year July 1, 1963 - June 30, 1964 . . . \$1,143,720.10

<u>County</u>	<u>Amount</u>	<u>County</u>	<u>Amount</u>	<u>County</u>	<u>Amount</u>
<u>Region I . . . \$107,842.31</u>					
Boone	3,348.07	LaSalle	4,945.87	Whiteside	7,664.37
Carroll	701.09	Lee	24,480.56	Winnebago	37,767.91
DeKalb	9,953.88	Ogle	3,580.49		
Jo Daviess	1,351.36	Stephenson	14,048.71		
<u>Region II . . . \$590,896.33</u>					
Cook	460,257.94	Kane	23,038.59	McHenry	8,546.05
DuPage	33,362.38	Kendall	2,790.00	Will	28,325.11
Grundys	1,174.52	Lake	33,401.74		
<u>Region III . . . \$120,143.62</u>					
Bureau	6,797.93	Marshall	3,841.33	Rock Island	21,728.04
Fulton	5,059.94	McDonough	2,995.41	Stark	. . .
Henderson	70.00	Mercer	1,784.33	Tazewell	6,027.60
Henry	10,848.87	Peoria	44,366.22	Warren	4,373.94
Knox	9,050.91	Putnam	315.00	Woodford	2,884.10



Table 1a. (continued)

<u>County</u>	<u>Amount</u>	<u>County</u>	<u>Amount</u>	<u>County</u>	<u>Amount</u>
<u>Region IV . . . \$118,547.12</u>					
Adams	19,367.96	Hancock	4,880.94	Montgomery	4,316.97
Brown	...	Jersey	...	Morgan	1,805.04
Calhoun	820.84	Logan	1,699.25	Pike	2,728.98
Cass	1,030.52	Macoupin	2,940.00	Sangamon	56,015.07
Christian	8,749.99	Mason	6,712.50	Schuyler	...
Greene	3,108.70	Menard	3,320.36	Scott	1,050.00
<u>Region V . . . \$135,160.09</u>					
Champaign	18,026.28	Edgar	4,876.79	Macon	24,466.97
Clark	988.75	Effingham	1,222.85	McLean	13,952.27
Coles	7,885.42	Ford	2,449.03	Moultrie	385.00
Cumberland	385.00	Iroquois	4,634.51	Piatt	1,320.00
De Witt	1,958.20	Kankakee	9,383.18	Shelby	3,531.31
Douglas	8,099.71	Livingston	8,529.57	Vermilion	23,065.25
<u>Region VI . . . \$ 10,228.20</u>					
Alexander	...	Johnson	...	Saline	1,696.37
Franklin	...	Massac	...	Union	1,035.00
Gallatin	1,005.00	Perry	660.00	White	1,548.28
Hamilton	...	Pope	...	Williamson	...
Hardin	...	Pulaski	...		
Jackson	3,293.55	Randolph	990.00		
<u>Region VII. . . \$ 60,902.43</u>					
Bond	195.33	Jasper	...	Richland	905.70
Clay	224.80	Jefferson	1,060.70	St. Clair	5,925.00
Clinton	1,690.00	Lawrence	167.50	Wabash	723.88
Crawford	542.03	Madison	32,749.88	Washington	...
Edwards	...	Marion	10,997.48	Wayne	380.00
Fayette	3,150.13	Monroe	2,190.00		



## ADOPTION OF ILLINOIS CHILDREN

The following information concerning children legally adopted by residents of Illinois, and also, Illinois-born children legally adopted by residents of other states was supplied to the Department of Children and Family Services by the Department of Public Health, Bureau of Statistics. This report is based on the number of requests for revised birth certificates which were received by the Department of Public Health after the adoption decree was final.

During the fiscal year ending June 30, 1964, the Department of Public Health, Bureau of Statistics, issued 7,643 new birth certificates.

These were issued for:

6,542	Illinois-born children, adopted in Illinois
<u>1,101</u>	Illinois-born children, adopted in other states
7,643	

### CHARACTERISTICS OF THE 7,643 CHILDREN BY AGE AT TIME OF ADOPTION, RACE AND SEX

Age at time of adoption	100.0% Total				49.5% Born in Wedlock				50.5% Born Out of Wedlock			
	Boys		Girls		Boys		Girls		Boys		Girls	
	White	Non-white	White	Non-white	White	Non-white	White	Non-white	White	Non-white	White	Non-white
Under 1 year	1,331	29	1,295	26	245	6	219	5	1,086	23	1,076	21
From 1 to 2 years	495	47	431	55	120	11	122	6	375	36	309	49
From 2 to 3 years	159	28	138	32	99	8	91	7	60	20	47	25
From 3 to 4 years	187	21	159	16	146	5	117	3	41	16	42	13
From 4 to 5 years	216	20	184	27	172	7	148	9	44	13	36	18
From 5 to 10 years	687	104	689	103	569	53	585	40	118	51	104	63
From 10 to 15 years	335	32	313	53	300	14	281	31	35	18	32	22
From 15 to 20 years	193	19	111	16	165	11	103	11	28	8	8	5
Over 20 years	51	2	37	2	44	1	27	1	7	1	10	1
Total	3,654	302	3,357	330	1,860	116	1,693	113	1,794	186	1,664	217
Percent	47.8	4.0	43.9	4.3	24.3	1.5	22.2	1.5	23.5	2.4	21.8	2.8

Of the total number of these 7,643 adoptions, 2,699, or 35 percent, of the children were adopted in situations where one parent was the child's natural parent and the stepparent became the adoptive parent. The balance of 4,944 or 65 percent, were adopted in situations where neither of the adoptive parents was the child's natural parent. This 65 percent includes related petitioners, such as aunt or uncle, as well as non-related petitioners.

## 1964 DATA - A PART OF HISTORY

Data, in most cases, is much easier to understand if it is placed in some historical context. This is especially true of the type of data presented in this report. Social Services are continuous processes, but the statistics by which these processes are described and analyzed are based upon the necessary but arbitrary technique of taking a slice of time and counting what has happened therein. In this report, the unit of time is the fiscal year 1964, the last full slice of time in a continuous flow of service.

A great deal of data describing who were served, why they were served, and how they were served in fiscal 1964 have been presented. It is not practical even to attempt putting all of this detailed data in a historical perspective, but there are a few important aggregate characteristics which can be used to form a simple and useful framework which should aid those who are interested in a more complete understanding of the material presented in this publication. These characteristics are: (1) the number of children admitted during the year, (2) the total number of children served during the year, and, (3) the number of children under care at the end of the year.

The data presented here, like the other data in the publication is descriptive and not analytical. It shows what has happened, not why or how it happened. For example, in the succeeding graphs and tables there is information regarding admissions. This information shows changes in admission levels, but it does not show the observer that:

- (1) In 1959 and 1960 the children who were in the Illinois Soldiers' Children's School were assimilated into the Division of Child Welfare caseload, and that in 1963 the count of children in certain Maternity Centers were incorporated into the reporting system.
- (2) In 1962, 1963, and 1964 there were changes in state and federal child legislation which affected the operation of many of the Child Welfare facilities within the state.

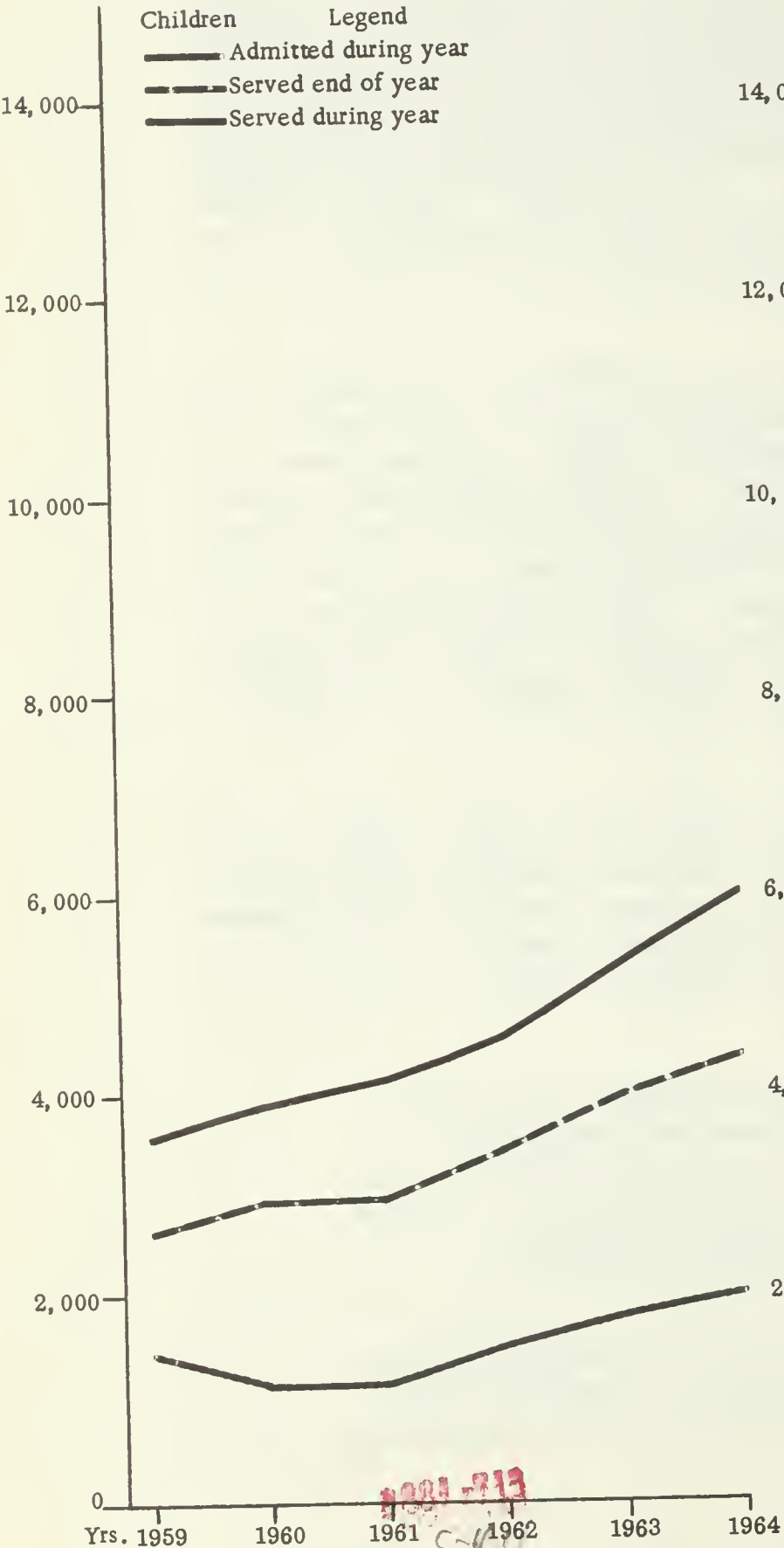
NUMBER OF CHILDREN ADMITTED, SERVED DURING THE YEAR,  
AND UNDER CARE END OF YEAR, FOR 1959-1964

DIVISION OF CHILD WELFARE

COOK COUNTY DEPARTMENT OF PUBLIC AID  
CHILDREN'S DIVISION

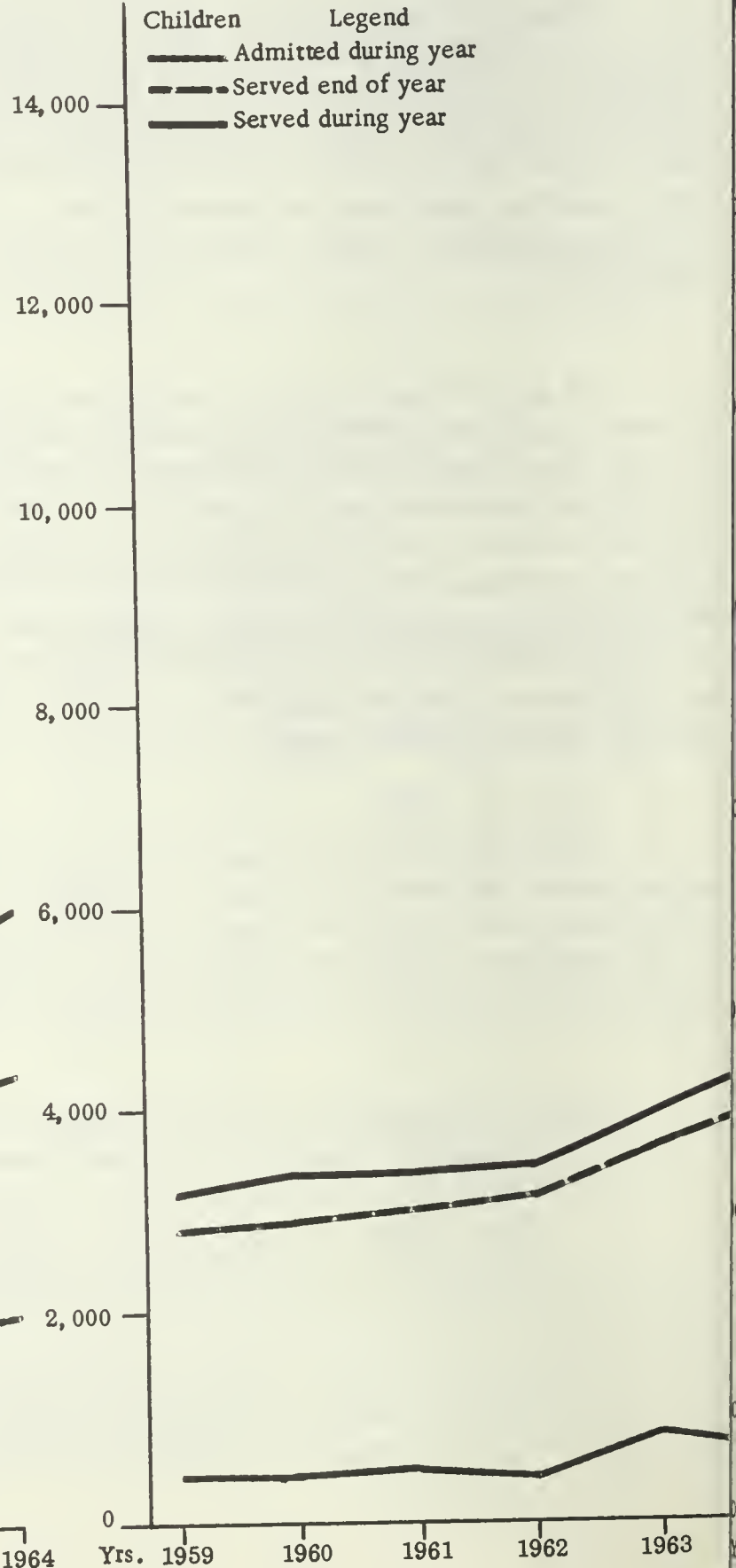
Children

Chart 1



Children

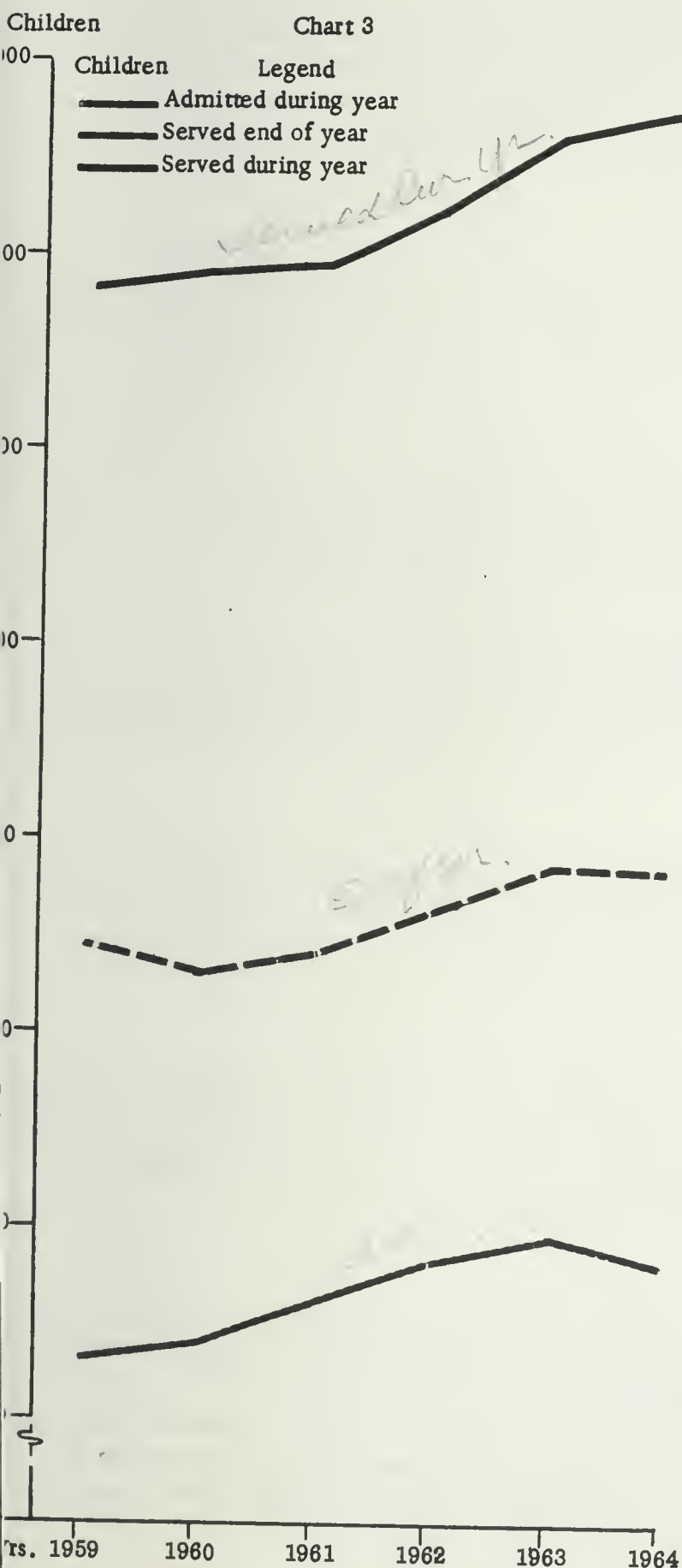
Chart 2



NUMBER OF CHILDREN ADMITTED, SERVED DURING THE YEAR,  
AND UNDER CARE END OF YEAR FOR 1959-1964

PRIVATE INSTITUTIONS AND AGENCIES

CHILDREN SERVED



Division of Child Welfare

Table 1.

Year	Admitted	End of year	During year
1959	1,499	2,798	3,746
1960	1,259	3,051	4,057
1961	1,246	3,102	4,297
1962	1,608	3,588	4,710
1963	1,896	4,106	5,484
1964	2,085	4,492	6,191
1965	3,310	6,019	7,872

Cook County, D.P.A., Children's Division

Table 2.

Year	Admitted	End of year	During year
1959	512	2,936	3,282
1960	490	2,995	3,426
1961	534	3,130	3,529
1962	436	3,233	3,566
1963	865	3,730	4,098
1964	698	4,099	4,428
1965	737	4,321	4,310

Private Institutions and Agencies

Table 3.

Year	Admitted	End of year	During year
1959	6,644	10,962	17,789
1960	6,849	10,730	17,811
1961	7,240	10,841	17,970
1962	7,696	11,244	18,537
1963	7,976	11,733	19,220
1964	7,711	11,680	19,444
1965	7,718	11,773	19,278



- (3) On January 1, 1965 the creation of the new Department of Children and Family Services, by necessity effected new legislation and regulations. Sufficient time has not elapsed to allow any evaluation; assessment or predictions of this program.

Such information as these facts and their effects are only exposed in a detailed analysis of descriptive data. Such descriptive data is presented here only to give an overall picture of what is happening.

There are many ways in which the foregoing data may be used. One of the most interesting derived statistics which can be computed is the ratio of new admissions to the number served during the year.

For the Division of Child Welfare, in 1959, 40 percent or 40 of every 100 children served were admitted in that year. In 1964, this ratio shows that 33.7 percent or approximately 34 of every 100 served were admitted in that year.

In Licensed Institutions and Agencies, 37.4 percent or 37 out of every 100 children served during 1959 were admitted that same year, while in 1964, 39.7 percent or almost 40 out of every 100 children served were admitted during that same year.

The ratios for the Cook County, Department of Public Aid, Children's Division, was quite constant. In 1959, 15.6 percent of the children served were admitted during the same year, while in 1964, 15.8 percent of those served were admitted during the same year.

These ratios give a rough measure of how rapidly the population turns over, or is replaced by new cases. For example, the 1959 ratio of admissions to total served for the Division of Child Welfare is four to ten. If this is considered as a rate of turnover, it indicates that the population would be changed in two and one-half years. This use of the statistics in this way also gives a rough measure of changes in the average time under care of those children being served.



For the Cook County, Department of Public Aid, Children's Division, the ratio of admissions to the total served was very constant at slightly less than 16 percent for 1959 and 1964. This strongly indicates that the rate at which new cases are replacing old ones is relatively constant and the average time under care for those children being served is also relatively constant.

The ratio of admissions to total served for Licensed Institutions and Agencies has risen from 37.4 percent in 1959 to 39.2 percent in 1964. Here the population turnover rate has become larger so the population is being replaced more rapidly. At the 1959 rate, the population would have been replaced in slightly over 2 years, 8 months. By 1964 the population turnover rate was down to 2 years, 6 months.

Although, the presentation of data for fiscal year 1964 is now complete the task of using it has just begun. The material presented here, along with much other data for this and preceding years must be assembled and analyzed in the continuous search for new and more effective administrative and casework techniques to better serve the children of Illinois.





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